RESOLUTION AMENDING THE CITY’S PURCHASING AND CONTRACTING POLICY

WHEREAS, on April 12, 2022, the City Council approved Resolution No. 2905, which adopted a twelve-page “Purchasing and Contracting Policy”; and

WHEREAS, the Fire Department has subsequently requested some minor amendments to the Policy; and

WHEREAS, each of those proposed amendments was presented in redline format on a copy of the Policy appended to the AIS that accompanied this (at the time, proposed) Resolution; and

WHEREAS, the City Council finds that good cause exists to approve each of the proposed amendments;

NOW THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF SELAH, WASHINGTON, that the attached “Purchasing and Contracting Policy” is hereby approved and adopted in its now-amended thirteen-page form and that all redline entries shall be converted to normal text within the copy of the Policy that will be circulated to City staff.

PASSED AND ADOPTED BY THE CITY COUNCIL OF THE CITY OF SELAH, WASHINGTON, this 10th day of May, 2022.

Sherry Raymond, Mayor

ATTEST:

Dale E. Novobielski, Clerk/Treasurer

APPROVED AS TO FORM:

Rob Case, City Attorney
RESOLUTION NO. 2905

RESOLUTION ADOPTING A PURCHASING AND CONTRACTING POLICY

WHEREAS, the City desires to adopt a written purchasing and contracting policy that satisfies Federal grant requirements, that establishes the parameters of City staff’s authority, and that clarifies the circumstances in which City Council approval is necessary;

NOW THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF SELAH, WASHINGTON, that the attached “Purchasing and Contracting Policy” is hereby approved and adopted.

PASSED AND ADOPTED BY THE CITY COUNCIL OF THE CITY OF SELAH, WASHINGTON, this 12th day of April, 2022.

Sherry Raymond
Sherry Raymond, Mayor

ATTEST:

Dale E. Novobielski, Clerk/Treasurer

APPROVED AS TO FORM:

Rob Case, City Attorney
PURCHASING AND CONTRACTING POLICY

A. The City Council is the Purchasing and Contracting Authority for the City.

The City's municipal code – specifically SMC 1.04.010 – recites, in relevant part, that the City is "a noncharter code city operating under the mayor-council plan of government under RCW Chapter 35A.12, endowed with all the applicable rights, powers, privileges, duties and obligations of noncharter code cities as set forth in Title 35A of the Revised Code of Washington".

In turn, state law – specifically RCW 35A.12.190 – provides that "[t]he council of any code city organized under the mayor-council plan of government provided in this chapter shall have the powers and authority granted to the legislative bodies of cities governed by this title, as more particularly described in chapter 35A.11 RCW." Furthermore, RCW 35A.11.010 provides, in relevant part, that the City acting "by and through its legislative body . . . may contract and be contracted with" and "may purchase, lease, receive, or otherwise acquire real and personal property of every kind".

The City Council is the legislative body of the City. Thus, the City Council holds purchasing and contracting authority on behalf of the City. As recited in this Purchasing and Contracting Policy, the City Council will and does directly exercise such authority as to certain types of contracts, agreements and transactions, and, by contrast, will and does delegate specific and limited purchasing and contracting authority to the City's Department Heads.

B. Types of Contracts the City Council Must Approve.

The City Council must approve, via item-specific direct action (e.g., Resolution or Ordinance) or via its adoption and/or amendment of the City's annual budget, the following types of contracts, agreements and transactions:

1. Those that are entered into following a formal sealed bid process, a competitive Request for Proposals (RFP) process, or other similar process;

2. Those that will exceed one year in duration, unless a non-appropriation clause or other equivalent type of clause (confirming that the City will not incur any financial outlay) is included in the contract, agreement or transaction documents;

3. Those that are entered into with a sole source vendor or provider, because no potential alternative vendor or provider exists;

4. Those that concern, in whole or in part, real estate title, occupancy or appurtenant interests or rights, including but not limited to purchases, sales, easements, deeds and leases;

Purchasing and Contracting Policy
Adopted: April 12, 2022 (Resolution #2905)
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5. Collective Bargaining Agreements (irrespective of label, title or form);

6. Interlocal Agreements (irrespective of label, title or form);

7. Grant Agreements;

8. Those that by law or regulation – whether federal, state or municipal – are required to be approved by the legislative body of the City;

9. Those that by their own terms are required to be approved by the legislative body of the City; and

10. Any amendment, change order or other modification – of a contract, agreement or transaction – that will result in a financial outlay by the City in excess of the amount previously established.

Any contract, agreement and/or transaction entered into, or purportedly entered into, on behalf of the City in violation of this Section B shall and will be deemed void ab initio (i.e., void from the outset) with regard to the City, unless the appropriate authority on behalf of the City chooses to and formally does ratify that contract, agreement and/or transaction.

C. Types of Contracts the City's Department Heads May Approve.

See Appendix 1. The City Council, via its adoption of this Purchasing and Contracting Policy, delegates specific and limited purchasing and contracting authority to the City’s Department Heads to approve the following types of contracts, agreements and transactions:

1. Those that are for the purchase of goods and/or for the receipt of services at an aggregate maximum financial outlay by the City not exceeding fifteen thousand dollars ($15,000.00), subject to the restrictions and requirements of the City’s Resolution No. 795, and further provided that sufficient monies are available per the applicable fund category of the City’s annual budget and also that Department Heads may not artificially split or segregate goods and/or services into separate or successive contracts, agreements or transactions in an effort to circumvent the aggregate maximum financial outlay cap; and

2. Interlocal Agreements (irrespective of label, title or form) with another government entity to use that entity’s small works roster and/or to obtain assistance on competitive bids, subject to the requirements of Chapter 39.34 RCW.

In the event of any actual or apparent conflict between this Section C and the preceding Section B and/or between Appendix 1 and said Section B, Section B shall control and prevail.

Any contract, agreement and/or transaction entered into, or purportedly entered into, on behalf of the City in violation of this Section C shall and will be deemed void ab initio (i.e., void from the outset) with regard to the City, unless the appropriate authority on behalf of the City chooses to and formally does ratify that contract, agreement and/or transaction.
D. The City Complies with Laws Governing Procurement.

See Appendix 2 (second and third charts). State laws govern purchasing and contracting by cities, primarily Title 39 RCW and Title 35A RCW. These laws set dollar limits for soliciting quotes or conducting formal competitive processes. All dollar limits include freight, handling, and set-up, plus appropriate sales tax.

See Appendix 2 (first chart). When procuring goods and/or services via the use of federal funds or grants, the City may also be subject to federal procurement laws, including debarment and suspension regulations. Federal procurement standards are outlined in the Code of Federal Regulations (CFR), 2 CFR Part 200.

City employees are responsible for understanding and complying with applicable state and/or federal laws when purchasing and contracting on behalf of the City. City employees are encouraged to review the procurement reference materials available online from the Municipal Research and Services Center (MRSC).

Any contract, agreement and/or transaction entered into, or purportedly entered into, on behalf of the City in violation of this Section D shall and will be deemed void ab initio (i.e., void from the outset) with regard to the City, unless the appropriate authority on behalf of the City chooses to and formally does ratify that contract, agreement and/or transaction.

E. Employees Must Follow Ethical Standards when Purchasing or Contracting.

City employees must follow the ethical standards established by and recited within the City’s personnel policies and rules. City employees shall have no personal beneficial interest in any contract, agreement or transaction entered into by the City with a vendor of goods and/or provider of services, and, likewise, no beneficial interest in any closely-held (i.e., not publicly-traded) entity, organization or association that provides goods and/or services to the City.

City employees must timely report any suspected violation of any applicable ethical standard to the City Administrator, or to the State Auditor, for investigation. Any City employee found to have violated any applicable ethical standard may be subject to disciplinary action, up to and including termination of employment. Moreover, any City employee found to have violated any applicable ethical standard may also be liable to the City for monetary penalties as allowable by law, in addition to any civil or criminal liabilities or penalties that may be imposed by a court.

Any contract, agreement and/or transaction entered into, or purportedly entered into, on behalf of the City in violation of this Section E shall and will be deemed void ab initio (i.e., void from the outset) with regard to the City, unless the appropriate authority on behalf of the City chooses to and formally does ratify that contract, agreement and/or transaction.

F. Employees May Not Artificially Split or Segregate Purchases in an Effort to Circumvent Competitive Bidding Requirements.

City employees must not artificially split or segregate any project and/or action into separate or successive contracts, agreements or transactions in an effort to circumvent an applicable dollar cap.
threshold whereby a competitive bidding process is required.

City employees are encouraged to plan and forecast the need for identical or similar items within a calendar year that can be purchased at the same time to benefit from market competition and volume discounts.

Any contract, agreement and/or transaction entered into, or purportedly entered into, on behalf of the City in violation of this Section F shall and will be deemed void ab initio (i.e., void from the outset) with regard to the City, unless the appropriate authority on behalf of the City chooses to and formally does ratify that contract, agreement and/or transaction.

G. The City Encourages Cooperative Purchasing.

The City finds that using contracts competitively awarded by another public entity can, in some circumstances, increase logistical efficiencies and yield greater volume discounts.

The City encourages the use of cooperative purchasing in accordance with Chapter 39.34 RCW, provided that the public agency awarding the contract, agreement or transaction complies with its own procurement requirements and also publicly posts the corresponding bid or solicitation on the internet.

H. Employees Should Endeavor to Use Standard-Form Contracts.

To the extent practical, City employees should use standard-form contracts, agreements and/or transaction documents that have been prepared and/or previously approved by the City Attorney. Standard-form contracts, agreements and documents are designed to include terms and conditions that protect the City’s interests and that comply with applicable laws and regulations.

Sometimes the City must use a template — for a contract, agreement or transaction document — that is mandated by a vendor, supplier, contractor or other involved party such as another governmental entity. In those circumstances, City employees shall submit the proposed template to the City Administrator for review. The City Administrator may seek further review and/or action by the City Attorney.

I. IT Purchases.

The City historically has, and presently still is, obtaining information technology (IT) services from an outside IT vendor rather than maintaining its own IT department or employees. To ensure effective and reliable security, support and compatibility, IT purchases must comply with the established standards of any outside IT vendor that the City is then using. City employees considering an IT purchase must seek and obtain advance suitability and compatibility approval for the IT system, software and/or component specifications from any outside IT vendor that the City is then using.

State law allows cities to make IT purchases through competitive negotiation rather than through competitive bidding (RCW 39.04.270). In some cases, it may be in the City’s best interest to have IT procurements conducted directly by the outside IT vendor that the City is then using rather than
the City conducting those procurements directly itself.

J. Types of Contracts that are Exempt from Competitive Solicitation and Bidding Requirements.

The following types of contracts, agreements and transactions are exempt from competitive solicitation and bidding requirements (but not, by contrast, exempt from the other provisions of this Purchasing and Contracting Policy):

1. Those that are for the purchase of goods and/or for the receipt of services at an aggregate maximum financial outlay by the City not exceeding five thousand dollars ($5,000.00), provided that City employees may not artificially split or segregate goods and/or services into separate or successive contracts, agreements or transactions in an effort to circumvent the aggregate maximum financial outlay cap;

2. Purchases of goods via auction (RCW 39.30.045);

3. Those that are for architectural and/or engineering services (Chapter 39.80 RCW);

4. Interlocal Agreements (Chapter 39.34 RCW);

5. Interfund Agreements.

6. Purchases of employment test materials and/or employment testing services;

7. Expert witness services for legal matters and/or proceedings;

8. Legal services, including but not limited to public defender services;

9. Those with Community Service Organizations for park improvements and/or maintenance (RCW 35.21.278);

10. Performance-based contracts for energy equipment (Chapter 39.35A RCW);

11. Emergency purchases (RCW 39.04.280), provided that the Mayor or a designee specified by the Mayor who is a current City employee must approve purchases during a federally declared disaster and further that such purchases must follow procedures that ensure compliance with federal and state regulations and FEMA guidelines for emergency purchasing and contracting; and

12. Those that are entered into with a sole source vendor or provider, because no potential alternative vendor or provider exists (RCW 39.04.280), provided that a sole-source procurement is permissible only if the written specification for the goods and/or services are such that only one respondent will reply (or there is only one source for the goods and/or services capable of meeting the needs of the City) and further that the specifications are material to the purpose of the purchase and not artificially written in an effort to circumvent the competitive solicitation and bidding requirements.

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In the event of any actual or apparent conflict between this Section J and the preceding Section B, Section B shall control and prevail.

K. Small Works.

RCW 39.04.155 provides uniform small works roster provisions to award contracts for construction, building, renovation, remodeling, alteration, repair, or improvement of real property.

For public work projects valued below $350,000, the Small Works Roster may be used in lieu of formal bidding as authorized by RCW 39.04.155(1)&(2). Use of the Small Works Roster allows the City to waive the advertisement requirements of the formal competitive process. The Washington State Municipal Research Services Center (MRSC) compiles small works rosters for cities and counties throughout the State of Washington. The City of Selah has contracted with MRSC to use its small works rosters for public works contracts valued below $350,000.

1. Invitations for Quotations. Invitations for Quotations shall include an estimate of the scope and nature of the work to be performed as well as materials and equipment to be furnished. However, detailed plans and specifications need not be included in the invitation. This subsection does not eliminate other requirements for architectural or engineering approvals as to quality and compliance with building codes.

2. Number of Quotations Solicited. Quotations shall be solicited from all, or at least five (5), appropriate contractors and/or vendors.

3. Other requirements still apply. Contractors and/or vendors selected from the Small Works Roster are not relieved from observing applicable legal requirements such as Contract Bond, Prevailing Wage, Retainage, etc.

4. Quotations to be Made Public. Immediately after an award is made, the bid quotations obtained shall be recorded, open to public inspection, and available by telephone inquiry.

5. Annual List. As required by RCW 39.04.200, the City must post a list of contracts awarded from the small works roster once every year. The list must contain the name of the contractor, the amount of the contract, a brief description of the type of work performed, and the date of the award.

For public works projects valued below $50,000.00, the Limited Public Works Process may be used in lieu of formal bidding as authorized by RCW 39.04.155(3).

L. Miscellaneous.

The section headings and labels used in this Purchasing and Contracting Policy are for convenience only and shall not be interpreted or enforced so as to alter the substantive provisions.
M. Definitions.

The following words and phrases shall have the meanings specified below, irrespective of capitalization or other emphasis (and any undefined word or phrase shall have an ordinary meaning):

**Bid** means an offer to perform a contract for work and labor or supplying materials at a specified price. The response submitted by a bidder to an invitation for bids.

**Competitive Bid/ing** means the offer of firm bids to supply specified services by individuals or firms competing for a contract.

**Contract** means a binding obligation (other than a purchase order) between parties stipulating obligations of one to another. It is a mutually binding legal relationship obligating the seller to furnish the product, materials, or services and the buyer to pay for them.

**Contractor** means a vendor who has been awarded a contract for goods and/or services and has entered into a contract with the City.

**Cooperative Purchase/Contract** means an agreement that uses contracts awarded by another public agency to achieve efficiency, easier access, or greater volume discounts.

**Emergency Purchase** means a purchase made to maintain safety, security, and/or preservation of City assets during emergency events, provided an emergency is declared by the Council or other lawful authority as soon as practicable.

**Grant** means non-repayable funds or products disbursed or given by one party (grantor) to a recipient (grantee), whether absolute or conditional, for any purpose. The City may be the grantor or the grantee.

**Information Technology (IT)** means the equipment, software, and services used in storing, processing, copying, transmitting, and displaying all forms of electronic information. Information technology includes but is not limited to: personal computers, servers, laptops, tablets, printers, and all associated peripheral devices. It also includes network components, backup systems, wireless networks, copy machines, fax machines, telephones, cell phones, software licenses, imaging systems, and audio/visual/media systems. NOTE: Cabling and other IT related improvements to the infrastructure of a City owned or leased building is not included in this definition because such projects generally fall within the definition of a Public Work.

**Interlocal Agreement** means an agreement between the City and other public agency as defined under Chapter 39.34 RCW.

**Interfund Agreement** means a brief written memo of understanding defining a scope of work and time period for work to be performed by one City department for another City department and signed by the department heads. Interfund agreements are not considered a
“contract” for the purposes of this policy.

**Procurement** means all activities involved in finding, agreeing to terms, and acquiring goods, services, infrastructure, and public work either purchased or leased, including but not limited to:

- Identifying the need to procure;
- Selecting vendors;
- Contracting and making purchases; and
- Managing contracts and vendors.

**Professional Services Contract** means a contract for professional or technical expertise to accomplish a specific study, project, task, or other work statement.

**Proposal** means an offer submitted by a vendor in response to a request for proposals and intended to be used as a basis for negotiation for a contract.

**Public Work** means all work involving construction, alteration, repair, or improvement, other than ordinary maintenance, executed at the cost of the City. This includes, but is not limited to, road, building, and utility construction, demolition, remodeling, and renovation. In terms of building construction, it includes anything that is permanently affixed to the building (RCW 39.04.010).

**Purchase Order** means a document generated by the City that authorizes a purchase transaction. When accepted by the seller, it becomes a contract binding on both parties. A purchase order sets forth the descriptions, quantities, prices, discounts, payment terms, date of performance or shipment, other associated terms and conditions, and identifies a specific seller.

**Request for Proposal (RFP)** means a method used to solicit written proposals for services. The intent of the RFP is to acquire, by the most advantageous and flexible method, the services needed at the highest possible quality. An RFP differs from a Competitive Bid in three important ways:

- It permits the City to hold discussions and negotiations with competing proposers and allows changes in proposals, including price, after proposals are opened.
- It allows the City to make comparative evaluations when selecting among acceptable proposals for Contract awards.
- It provides the City a flexible method of approaching a project which has limited specifications or requirements. The results wanted are known but there may not be a clear understanding of the specific requirements needed to identify how or what the methods may be, or what the services may entail.
Request for Qualifications (RFQ) means a method used to solicit written proposals for Engineering Architecture, and other professional services (Chapter 39.80 RCW).

Responsible Bidder means a bidder on a Public Work that, at the time of bid submittal, complies with the criteria set forth in RCW 39.04.350. For other types of contracting, the same criteria apply except those only related to the construction of facilities.

Responsive Bidder means a bidder that has adequately addressed the requirements of the contract as set forth in the RFP, RFQ, or another soliciting document. A bidder must be a Responsive Bidder in order to be considered a Responsible Bidder.

Small Works Roster means a list of pre-qualified contractors used for the purpose of obtaining quotations and awarding contracts for Public Work with an estimated cost of $350,000 or less (RCW 39.04.155).

Standard Contract means a written contract template specific to various types of commonly procured goods and services prepared and/or reviewed by the City Attorney.

Vendor means a potential provider of goods and/or services.

N. Cross-Reference to Certain City Resolutions.

City’s Resolution No. 795: “Procedure to secure telephone and/or written quotations to establish a competitive price and award a contract for the purchase of materials, equipment and/or services that can be acquired between $7,500 and $15,000.”

City’s Resolution No. 1663: “Providing a waiver from bidding requirements for purchase of used materials, supplies or equipment that are subject to special market conditions.”
APPENDIX 1: PURCHASE AUTHORITY DELEGATION CHART

The chart set forth below in this Appendix 1 is for convenience only and shall not be interpreted or enforced so as to alter the substantive provisions of this Purchasing and Contracting Policy.

<table>
<thead>
<tr>
<th>City Department Heads</th>
<th>Contracts, Agreements and Transactions valued up to $7,500 related to City administration or operations.</th>
</tr>
</thead>
<tbody>
<tr>
<td>City Clerk/Treasurer</td>
<td>Contracts, Agreements and Transactions valued up to $5,000 related to Council administrative processes and public records.</td>
</tr>
<tr>
<td>Police Chief</td>
<td>Contracts, Agreements and Transactions valued up to $5,000 related to public safety and Police administrative processes and operations.</td>
</tr>
<tr>
<td>Fire Chief</td>
<td>Contracts, Agreements and Transactions valued up to $5,000 related to public safety and Fire administrative processes and operations.</td>
</tr>
<tr>
<td>Public Works Director</td>
<td>Contracts, Agreements and Transactions valued up to $5,000 related to public safety and Public Works administrative processes and operations.</td>
</tr>
<tr>
<td>Court Clerk</td>
<td>Contracts, Agreements and Transactions valued up to $5,000 related to public safety and court operations.</td>
</tr>
<tr>
<td>Planning Supervisor</td>
<td>Contracts, Agreements and Transactions valued up to $5,000 related to public safety and planning operations.</td>
</tr>
</tbody>
</table>
APPENDIX 2: PROCUREMENT THRESHOLDS

Federal Bid Thresholds:

<table>
<thead>
<tr>
<th>Method</th>
<th>Used for</th>
<th>Federal Thresholds</th>
</tr>
</thead>
<tbody>
<tr>
<td>Micro Purchase Procedures (not competitive, distribute equitably)</td>
<td>Purchases Services</td>
<td>Under $10,000</td>
</tr>
<tr>
<td></td>
<td>Purchased Services (for routine functions)</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Personal Services (e.g., consultant)</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Public Works</td>
<td></td>
</tr>
<tr>
<td>Small Purchase Procedures (price or rate quotations)</td>
<td>Purchases Purchased Services (for routine functions)</td>
<td>Under $250,000</td>
</tr>
<tr>
<td></td>
<td>Personal Services (e.g., consultant)</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Public Works</td>
<td></td>
</tr>
<tr>
<td>Sealed/Formal Bids</td>
<td>Purchases Purchased Services (for routine functions)</td>
<td>$250,000 or more</td>
</tr>
<tr>
<td></td>
<td>Personal Services (e.g., consultant)</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Public Works</td>
<td></td>
</tr>
<tr>
<td>Competitive Proposals</td>
<td>Personal Services Purchases</td>
<td>$250,000 or more</td>
</tr>
<tr>
<td>Competitive Proposals</td>
<td>Architecture/Engineering</td>
<td>No threshold for A&amp;E</td>
</tr>
<tr>
<td></td>
<td></td>
<td>*Note: Federal has more requirements than the RCW process with the same name.</td>
</tr>
<tr>
<td>Non-competitive Proposals</td>
<td>Any</td>
<td>No threshold. Only for sole source (RARE), emergency, grantor-authorized, or if competition not adequate.</td>
</tr>
</tbody>
</table>

These thresholds were established by Memorandum M-18-18 dated June 20, 2018, by the federal Office of Management and Budget (OMB).
State Bid Thresholds for Public Works:

<table>
<thead>
<tr>
<th>Government Type</th>
<th>Bid Threshold Single Craft</th>
<th>Bid Threshold Multiple Craft</th>
<th>Small Works Roster Threshold</th>
<th>Limited Public Works Process Threshold</th>
<th>RCW Reference</th>
</tr>
</thead>
<tbody>
<tr>
<td>Code City Pop: 8,180</td>
<td>$75,500</td>
<td>$116,155</td>
<td>$350,000</td>
<td>$50,000</td>
<td>35.23.352</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>35A.40.210</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>35.04.155</td>
</tr>
</tbody>
</table>

These thresholds were established by ESSB 5418 as passed and enacted into law during the 2019 legislative session.

ESSB 5418 also allows code cities to award a contract to the second lowest bidder in limited circumstances if the lowest bidder has submitted a project within the past three years that was late, over budget, or did not meet specifications.

Code cities may use their own employees to perform public works projects with an estimated cost up to $75,500 (single craft) or $116,155 (multiple craft). For larger projects, code cities must contract with a responsible contractor.

Code cities may also use unit priced ("on call") public work contracts.

State Bid Threshold for Purchases of Goods, Equipment, Supplies or Materials not connected with a Public Works project:

<table>
<thead>
<tr>
<th>Government Type</th>
<th>Direct Buy/Vendor List</th>
<th>Informal Bid/Vendor List</th>
<th>Formal Competitive Bid Threshold</th>
<th>RCW Reference</th>
</tr>
</thead>
<tbody>
<tr>
<td>Code City Pop: 8,180</td>
<td>&gt;$7,500</td>
<td>&gt;$7,500</td>
<td>&gt;$15,000</td>
<td>35A.40.210</td>
</tr>
</tbody>
</table>

State Bid Thresholds for Personal Services or Purchased Services:

State law does not require any thresholds or processes for personal services or purchased services contracting. Contractors may need state licenses or certification, depending on the type of service provided.
COOPERATIVE AGREEMENT

Between

DEPARTMENT OF NATURAL RESOURCES (DNR)

NO. 93-103523

And

Selah Fire Department

PI: 28D-IZY
Funding Source: State
Grant Funded: □ Yes ☒ No
COVID 19 Contractor Vaccination Declaration required □ Yes Exhibit
☒ No, the work performed is not subject to Proclamation Requirements.

This Cooperative Agreement (hereinafter called the Agreement) is between the Washington State Department of Natural Resources, referred to as DNR, and Selah Fire Department referred to as the COOPERATOR; and combined referred to as the parties.

The DNR and the COOPERATOR are entering into this Agreement under the authority of Chapter 39.34 RCW of Washington State, Interlocal Cooperation Act, Chapter 39.26 RCW Procurement of Goods and Services, and Chapter 76.04 Forest Protection.

Selah Fire Department
206 W. Fremont Ave.
Selah, WA 98942
Phone: 509-698-7312
FAX:
Email: james.lange@selahwa.gov

IT IS MUTUALLY AGREED THAT:
1.0 **Purpose.** The purpose of this Agreement is to provide assistance in supporting efforts in engaging landowners in taking actions around their homes and properties to prepare for wildfire. This will be in Yakima County and includes supporting the Wildfire Ready Neighbors program including site visits and community events.

2.0 **Scope of Work.** The COOPERATOR shall furnish the necessary personnel, equipment, material and/or services and otherwise do all things necessary for or incidental to performing work set forth in the Exhibit A – Scope of Work.

3.0 **Period of Performance.** The period of performance of this Agreement shall begin on date of final signature, and end on 6/30/22, unless terminated sooner as provided herein.

4.0 **Payment.** The parties estimate that the cost of accomplishing the work will not exceed Eighteen thousand one hundred twenty four dollars ($18,124) Pay for services shall be based on the rates and terms described in Exhibit B – Budget.

5.0 **Billing Procedures.** COOPERATOR Contract Manager or Project Manager shall submit invoices monthly to the DNR Project Manager. Payment for approved goods and/or services will be made by check, warrant or account transfer within 30 days of receipt of the invoice. Upon expiration of the Agreement, invoices shall be paid, if received within 30 days after the expiration date. However, invoices for all work done within a fiscal year must be submitted within 30 days after the end of the fiscal year.

Each invoice submitted to DNR shall include information needed by DNR to determine the exact nature of all expenditures and completed work. At a minimum, each invoice shall specify the following:

A. Agreement number.
B. Identification of completed tasks (deliverables) and dollars associated as outlined in the Scope of Work.
C. The total amount of taxes (if any).
D. Any other relevant information.
E. The total invoice charge.

6.0 **Records Maintenance.** Each party shall maintain books, records, documents and other evidence, to sufficiently document all direct and indirect costs incurred providing the services. These records shall be available for inspection, review, or audit by personnel of the parties, other personnel authorized by the parties, the Office of the State Auditor, and federal officials as authorized by law. The parties shall keep all books, records, documents, and other material relevant to this Agreement for six years after agreement expiration. The Office of the State Auditor, federal auditors, and any persons authorized by the parties shall have full access to and the right to examine any of these materials during this period.

Records and other documents in any medium furnished by one party to this agreement to the other party will remain the property of the furnishing party, unless otherwise agreed. The receiving party will not disclose this material to any third parties without first notifying the
furnishing party and giving it a reasonable opportunity to respond. Each party will use reasonable security procedures and protections to assure that records and documents provided by the other party are not erroneously disclosed to third parties.

7.0 Rights to Data. Unless otherwise agreed, data originating from this Agreement shall be 'works for hire' as defined by as defined by Title 17 U.S.C., Section 101 and shall be owned by DNR. Data shall include, but not be limited to, reports, documents, pamphlets, advertisements, books, magazines, surveys, studies, computer programs, films, tapes, and/or sound reproductions. Ownership includes the right to use, copyright, patent, register and the ability to transfer these rights.

8.0 Independent Capacity. The employees or agents of each party who are engaged in performing this Agreement shall continue to be employees or agents of that party and shall not be considered for any purpose to be employees or agents of the other party.

9.0 Amendments. This Agreement may be amended by mutual agreement of the parties. Amendments shall be in writing and signed by personnel authorized to bind each of the parties.

10.0 Termination for Convenience. Either party may terminate this Agreement upon 30 calendar days' prior written notice to the other party. If this Agreement is terminated, the parties shall be liable only for performance rendered or costs incurred in accordance with the terms of this Agreement prior to the effective date of termination.

11.0 Termination for Cause. If for any cause either party does not fulfill in a timely and proper manner its obligations under this Agreement, or if either party violates any of the terms and conditions, the aggrieved party will give the other party written notice of the failure or violation. The aggrieved party will give the other party 15 working days to correct the violation or failure. If the failure or violation is not corrected within 15 days, the aggrieved party may immediately terminate this Agreement by notifying the other party in writing.

12.0 Disputes. If a dispute arises, each party will make a good faith effort to resolve issues at the lowest possible level in their respective agencies. If they cannot resolve an issue, they will elevate the issue within their respective chains of command to resolve it.

In the event that a dispute arises under this Agreement, it shall be determined by a Dispute Board in the following manner: Each party to this Agreement shall appoint one member to the Dispute Board. The members so appointed shall jointly appoint an additional member to the Dispute Board. The Dispute Board shall evaluate the facts, Agreement terms, applicable statutes and rules, and make a determination of the dispute. The determination of the Dispute Board shall be final and binding on both parties. The cost of resolution will be borne as allocated by the Dispute Board. Alternatively, the parties may pursue a third party dispute resolution as the parties mutually agree to in writing.

13.0 Governance. This contract is entered into by the authority granted by the laws of the State of Washington and any applicable federal laws. The provisions of this agreement shall be construed to conform to those laws.
If there is an inconsistency in the terms of this Agreement, or between its terms and any applicable statute or rule, the inconsistency shall be resolved by giving precedence in the following order:

1. Applicable federal statutes and rules;
2. State of Washington statutes and regulations
3. Scope of Work; and
4. Any other provisions of the agreement, including materials incorporated by reference.

14.0 Assignment. The work to be provided under this Agreement and any claim arising from this Agreement cannot be assigned or delegated in whole or in part by either Party, without the express prior written consent of the other Party. Neither Party shall unreasonably withhold consent.

15.0 Waiver. A Party that fails to exercise its rights under this agreement is not precluded from subsequently exercising its rights. A Party’s rights may only be waived through a written amendment to this agreement.

16.0 Harassment. Per RCW 43.01.135, Sexual harassment in the workplace, Agency Contractors hereby have access to DNR Policy PO01-007 Harassment Prevention: https://www.dnr.wa.gov/publications/em_PO01-007_harassment_prevention.pdf

17.0 COVID-19 Vaccination Requirement. Pursuant to Proclamation 21-14.2 – COVID-19 Vaccination Requirement, as now or hereafter amended by the Governor (“Proclamation”), contractors who have goods, services, or public works contracts with a Washington state agency, including the Department of Natural Resources (DNR), must ensure that their personnel (including subcontractors) who perform contract activities on-site comply with the COVID-19 vaccination requirements of the Proclamation, unless exempted as prescribed by the Proclamation. Compliance with the Proclamation is mandatory. COOPERATOR shall comply with the Proclamation.

18.0 Severability. The provisions of this agreement are severable. If any provision of this Agreement or any provision of any document incorporated by reference should be held invalid, the other provisions of this Agreement without the invalid provision remain valid.

19.0 Responsibilities of the Parties/Indemnification. To the fullest extent permitted by law, COOPERATOR shall indemnify, defend (with counsel acceptable to DNR), and hold harmless DNR, its officials, agents, and employees, from and against all claims arising out of or resulting from the performance of the Agreement. “Claim” as used in this Agreement means any financial loss, claim, suit, action, damage, or expense, including but not limited to attorneys’ fees, attributable for bodily injury, sickness, disease or death, or injury to or destruction of tangible property including loss of use resulting therefrom. COOPERATOR obligation to indemnify, defend, and hold harmless includes any claim by COOPERATOR agents, employees, representatives, any subcontractor or its employees, or any third party.
However, COOPERATOR shall not indemnify, defend, or hold harmless DNR, its officials, agents, and employees for claims caused by or resulting from the sole negligence of DNR, its officials, agents, and employees and in the event of concurrent negligence by (1) COOPERATOR its agents, employees, representatives, any subcontractor or its employees, or any third party and (2) DNR, its officials, agents, and employees, then COOPERATOR obligation to indemnify, defend, and hold harmless DNR, its officials, agents, and employees shall be valid and enforceable only to the extent of COOPERATOR, its agents, employees, representatives, any subcontractor or its employees, or any third party’s share of any concurrent negligence.

COOPERATOR waives its immunity under Title 51 RCW to the extent it is required to indemnify, defend and hold harmless DNR and its officials, agents or employees.

20.0 Insurance. Before using any of said rights granted herein and its own expense, COOPERATOR shall purchase and maintain, or require its agent(s)/subcontractor to purchase and maintain, the insurance described below for the entire duration of this Agreement. Failure to purchase and maintain the required insurance may result in the termination of the Agreement at DNR’s option.

All insurance provided in compliance with this Agreement shall be primary as to any other insurance or self-insurance programs afforded to, or maintained by, the State of Washington, Department of Natural Resources.

COOPERATOR shall provide DNR with certificates of insurance, executed by a duly authorized representative of each insurer, showing compliance with the insurance requirements specified in this Agreement before using any of said rights granted herein. The description section of the certificate shall contain the Agreement Number and the name of the DNR Project Manager. COOPERATOR shall also provide renewal certificates as appropriate during the term of this Agreement.

COOPERATOR shall include all subcontractors and agents as insured under all required insurance policies or shall provide separate certificates of insurance for each subcontractor or agent. Failure of COOPERATOR to have its subcontractors and agents comply with the insurance requirements contained herein does not limit COOPERATOR liability or responsibility.

INSURANCE TYPES & LIMITS: The limits of insurance, which may be increased by State, as deemed necessary, shall not be less than as follows:

Commercial General Liability (CGL) Insurance: COOPERATOR shall purchase and maintain commercial general liability insurance with a limit of not less than $1,000,000 per each occurrence. If such CGL insurance contains aggregate limits, the general aggregate limits shall be at least twice the "each occurrence" limit, and the products-completed operations aggregate limit shall be at least twice the "each occurrence" limit. All insurance must cover liability arising out of premises, operations, independent contractors, products completed operations, personal
injury and advertising injury, and liability assumed under an insured contract (including the tort liability of another party assumed in a business contract) and contain separation of insured (cross-liability) condition.

**Employer's liability ("Stop Gap") Insurance:** COOPERATOR shall purchase and maintain employer’s liability insurance and if necessary, commercial umbrella liability insurance with limits not less than $1,000,000 each accident for bodily injury by accident and $1,000,000 each employee for bodily injury by disease.

**Business Auto Policy (BAP) Insurance:** COOPERATOR shall purchase and maintain business auto insurance and if necessary, commercial umbrella liability insurance with a limit of not less than $1,000,000 per accident, with such insurance covering liability arising out of "Any Auto". The policy shall be endorsed to provide contractual liability coverage and cover a “covered pollution cost or expense.” COOPERATOR waives all rights of subrogation against State for the recovery of damages to the extent they are covered by business auto liability or commercial umbrella liability insurance.

**Industrial Insurance (Workers Compensation):** COOPERATOR shall comply with Title 51 RCW by maintaining workers compensation insurance for its employees. COOPERATOR waives all rights of subrogation against State for recovery of damages to the extent they are covered by Industrial Insurance, employer’s liability, general liability, excess, or umbrella insurance. COOPERATOR waives its Title 51 RCW immunity to the extent it is required by its indemnity obligation under this Agreement.

**ADDITIONAL PROVISIONS:**

**Additional Insured:** The State of Washington, Department of Natural Resources, its officials, agents, and employees shall be named as additional insured by endorsement on all general liability, excess, and umbrella insurance policies.

**Cancellation:** DNR shall be provided written notice before cancellation or non-renewal of any insurance referred to therein, in accord with the following specifications.

1. Insurers subject to Chapter 48.18 RCW (Admitted and Regulated by the Insurance Commissioner): The insurer shall give the State 45 days advance notice of cancellation or nonrenewal. If cancellation is due to non-payment of premium, the State shall be given 10 days advance notice of cancellation.

2. Insurers subject to Chapter 48.15 RCW (Surplus Lines): The State shall be given 20 days advance notice of cancellation. If cancellation is due to non-payment of premium, the State shall be given 10 days advance notice of cancellation.

**Insurance Carrier Rating:** All insurance shall be issued by companies admitted to do business in the State of Washington and have a rating of A-, Class VII, or better. Any exception must be reviewed and approved by the DNR Risk Manager or the DNR Contracts Manager, in the Risk Manager’s absence. If an insurer is not admitted to do business in the State of Washington, all
insurance policies and procedures for issuing the insurance policies must comply with Chapters 48.15 RCW and 284-15 WAC.

**Self-Insurance:** If COOPERATOR self-insured, evidence of its status as a self-insured entity shall be provided to State. The evidence should demonstrate that COOPERATOR self-insurance meets all of the required insurance coverage of this Agreement to the satisfaction of State including the description of the funding mechanism and its financial condition. If the funding mechanism or financial condition of the self-insurance program of COOPERATOR is inadequate, then State may require the purchase of additional commercial insurance to comply with this Agreement.

**Waiver:** COOPERATOR waives all rights of subrogation against State for recovery of damages to the extent these damages are covered by general liability, excess, or umbrella insurance maintained pursuant to this Agreement.

**21.0 Complete Agreement in Writing.** This Agreement contains all the terms and conditions agreed upon by the Parties. No other understanding, oral or otherwise, regarding the subject matter of this Agreement shall be deemed to exist or to bind any of the Parties.

**22.0 Contract Management.**

<table>
<thead>
<tr>
<th>COOPERATOR Contract Manager Information</th>
<th>DNR Contract Manager Information</th>
</tr>
</thead>
<tbody>
<tr>
<td>James Lange</td>
<td>Guy Gifford</td>
</tr>
<tr>
<td>206 W. Fremont Ave</td>
<td>Department of Natural Resources</td>
</tr>
<tr>
<td>Selah, WA 98942</td>
<td>1111 Washington St SE</td>
</tr>
<tr>
<td><strong>Phone:</strong> 509-698-7312</td>
<td>Olympia, WA 98504</td>
</tr>
<tr>
<td><strong>Email address:</strong> <a href="mailto:james.lange@selahwa.gov">james.lange@selahwa.gov</a></td>
<td><strong>Phone:</strong> 509-990-6218</td>
</tr>
<tr>
<td></td>
<td><strong>Email address:</strong> <a href="mailto:guy.gifford@dnr.wa.gov">guy.gifford@dnr.wa.gov</a></td>
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<thead>
<tr>
<th>COOPERATOR Project Manager Information</th>
<th>DNR Project Manager Information</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cody Roberts</td>
<td>Guy Gifford</td>
</tr>
<tr>
<td>206 W. Fremont Ave</td>
<td>Department of Natural Resources</td>
</tr>
<tr>
<td>Selah, WA 98942</td>
<td>1111 Washington St SE</td>
</tr>
<tr>
<td><strong>Phone:</strong> 509-698-7311</td>
<td>Olympia, WA 98504</td>
</tr>
<tr>
<td><strong>Email address:</strong> <a href="mailto:cody.roberts@selahwa.gov">cody.roberts@selahwa.gov</a></td>
<td><strong>Phone:</strong> 509-990-6218</td>
</tr>
<tr>
<td></td>
<td><strong>Email address:</strong> <a href="mailto:guy.gifford@dnr.wa.gov">guy.gifford@dnr.wa.gov</a></td>
</tr>
</tbody>
</table>

By signature below, the Parties certify that the individuals listed in this document, as representatives of the Parties, are authorized to act in their respective areas for matters related to this instrument.

**IN WITNESS WHEREOF,** the Parties have executed this Agreement.
<table>
<thead>
<tr>
<th>Signature</th>
<th>Date</th>
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</thead>
<tbody>
<tr>
<td>James Lange</td>
<td></td>
</tr>
<tr>
<td>Name</td>
<td></td>
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<tr>
<td>Fire Chief</td>
<td></td>
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<tr>
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<tr>
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<td>Selah, WA 98942</td>
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<tr>
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<td>509-698-7312</td>
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</table>

<table>
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<tbody>
<tr>
<td>Russ Lane</td>
<td></td>
</tr>
<tr>
<td>Name</td>
<td></td>
</tr>
<tr>
<td>Wildfire Division Manager</td>
<td></td>
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<td>1111 Washington St. SE</td>
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<td>Address</td>
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<tr>
<td>360-902-1000</td>
<td></td>
</tr>
<tr>
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</tbody>
</table>
EXHIBIT A

SCOPE OF WORK

TITLE: Selah Fire Department - Wildfire Ready Neighbors

SELAH FIRE DEPARTMENT WILL:

- Coordinate with DNR and partners in conducting a minimum of 100 Home Risk Assessments.
  - Home risk assessment will use the WRN Survey 123 application (preferred) or a paper version.
  - Assessment shall be conducted by appropriately trained and qualified personal.

DNR will:

- Provide technical assistance in use of Survey 123.
- Provide Home Risks Assessments requests to Selah Fire Department
- Provide if requested GIS data of all Home Risks Assessments conducted via Survey 123 in project area.
EXHIBIT B

BUDGET

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PURCHASING AND CONTRACTING POLICY

A. The City Council is the Purchasing and Contracting Authority for the City.

The City’s municipal code – specifically SMC 1.04.010 – recites, in relevant part, that the City is “a noncharter code city operating under the mayor-council plan of government under RCW Chapter 35A.12, endowed with all the applicable rights, powers, privileges, duties and obligations of noncharter code cities as set forth in Title 35A of the Revised Code of Washington”.

In turn, state law – specifically RCW 35A.12.190 – provides that “[t]he council of any code city organized under the mayor-council plan of government provided in this chapter shall have the powers and authority granted to the legislative bodies of cities governed by this title, as more particularly described in chapter 35A.11 RCW.” Furthermore, RCW 35A.11.010 provides, in relevant part, that the City acting “by and through its legislative body . . . may contract and be contracted with” and “may purchase, lease, receive, or otherwise acquire real and personal property of every kind”.

The City Council is the legislative body of the City. Thus, the City Council holds purchasing and contracting authority on behalf of the City. As recited in this Purchasing and Contracting Policy, the City Council will and does directly exercise such authority as to certain types of contracts, agreements and transactions, and, by contrast, will and does delegate specific and limited purchasing and contracting authority to the City’s Department Heads.

B. Types of Contracts the City Council Must Approve.

The City Council must approve, via item-specific direct action (e.g., Resolution or Ordinance) or via its adoption and/or amendment of the City’s annual budget, the following types of contracts, agreements and transactions:

1. Those that are entered into following a formal sealed bid process, a competitive Request for Proposals (RFP) process, or other similar process;

2. Those that will exceed one year in duration, unless the written terms a non-appropriation clause or other equivalent type of clause (confirming that the City will not incur any financial outlay that will not be fully reimbursed by another governmental agency) is included in the contract, agreement or transaction documents;

3. Those that are entered into with a sole source vendor or provider, because no potential alternative vendor or provider exists;
4. Those that concern, in whole or in part, real estate title, occupancy or appurtenant interests or rights, including but not limited to purchases, sales, easements, deeds and leases;

5. Collective Bargaining Agreements (irrespective of label, title or form);

6. Interlocal Agreements (irrespective of label, title or form), unless the written terms confirm that the City will not incur any financial outlay that will not be fully reimbursed by another governmental agency and provided further that any work or action by the City is within the normal scope of affairs for the involved City department(s);

7. Grant Agreements, unless the written terms confirm that the City will not incur any financial outlay that will not be fully reimbursed by another governmental agency and provided further that any work or action by the City is within the normal scope of affairs for the involved City department(s);

8. Those that by law or regulation – whether federal, state or municipal – are required to be approved by the legislative body of the City;

9. Those that by their own terms are required to be approved by the legislative body of the City; and

10. Any amendment, change order or other modification – of a contract, agreement or transaction – that will result in a financial outlay by the City in excess of the amount previously established.

Any contract, agreement and/or transaction entered into, or purportedly entered into, on behalf of the City in violation of this Section B shall and will be deemed void ab initio (i.e., void from the outset) with regard to the City, unless the appropriate authority on behalf of the City chooses to and formally does ratify that contract, agreement and/or transaction.

C. Types of Contracts the City’s Department Heads May Approve.

See Appendix 1. The City Council, via its adoption of this Purchasing and Contracting Policy, delegates specific and limited purchasing and contracting authority to the City’s Department Heads to approve the following types of contracts, agreements and transactions:

1. Those that are for the purchase of goods and/or for the receipt of services at an aggregate maximum financial outlay by the City not exceeding fifteen thousand dollars ($15,000.00) that will not be reimbursed by another governmental agency, subject to the restrictions and requirements of the City’s Resolution No. 795, and further provided that sufficient monies are available per the applicable fund category of the City’s annual budget and also that Department Heads may not artificially split or segregate goods and/or services into separate or successive contracts, agreements or transactions in an effort to circumvent the aggregate maximum financial outlay cap; and

2. Interlocal Agreements (irrespective of label, title or form) with another government entity.
to use that entity’s small works roster and/or to obtain assistance on competitive bids, subject to the requirements of Chapter 39.34 RCW.

2.3. Interlocal Agreements (irrespective of label, title or form) and/or Grant Agreements where the written terms confirm that the City will not incur any financial outlay that will not be fully reimbursed by another governmental agency and provided further that any work or action by the City is within the normal scope of affairs for the involved City department(s).

In the event of any actual or apparent conflict between this Section C and the preceding Section B and/or between Appendix 1 and said Section B, Section B shall control and prevail.

Any contract, agreement and/or transaction entered into, or purportedly entered into, on behalf of the City in violation of this Section C shall and will be deemed void ab initio (i.e., void from the outset) with regard to the City, unless the appropriate authority on behalf of the City chooses to and formally does ratify that contract, agreement and/or transaction.

D. The City Complies with Laws Governing Procurement.

See Appendix 2 (second and third charts). State laws govern purchasing and contracting by cities, primarily Title 39 RCW and Title 35A RCW. These laws set dollar limits for soliciting quotes or conducting formal competitive processes. All dollar limits include freight, handling, and set-up, plus appropriate sales tax.

See Appendix 2 (first chart). When procuring goods and/or services via the use of federal funds or grants, the City may also be subject to federal procurement laws, including debarment and suspension regulations. Federal procurement standards are outlined in the Code of Federal Regulations (CFR), 2 CFR Part 200.

City employees are responsible for understanding and complying with applicable state and/or federal laws when purchasing and contracting on behalf of the City. City employees are encouraged to review the procurement reference materials available online from the Municipal Research and Services Center (MRSC).

Any contract, agreement and/or transaction entered into, or purportedly entered into, on behalf of the City in violation of this Section D shall and will be deemed void ab initio (i.e., void from the outset) with regard to the City, unless the appropriate authority on behalf of the City chooses to and formally does ratify that contract, agreement and/or transaction.

E. Employees Must Follow Ethical Standards when Purchasing or Contracting.

City employees must follow the ethical standards established by and recited within the City’s personnel policies and rules. City employees shall have no personal beneficial interest in any contract, agreement or transaction entered into by the City with a vendor of goods and/or provider of services, and, likewise, no beneficial interest in any closely-held (i.e., not publicly-traded) entity, organization or association that provides goods and/or services to the City.
City employees must timely report any suspected violation of any applicable ethical standard to the City Administrator, or to the State Auditor, for investigation. Any City employee found to have violated any applicable ethical standard may be subject to disciplinary action, up to and including termination of employment. Moreover, any City employee found to have violated any applicable ethical standard may also be liable to the City for monetary penalties as allowable by law, in addition to any civil or criminal liabilities or penalties that may be imposed by a court.

Any contract, agreement and/or transaction entered into, or purportedly entered into, on behalf of the City in violation of this Section E shall and will be deemed void ab initio (i.e., void from the outset) with regard to the City, unless the appropriate authority on behalf of the City chooses to and formally does ratify that contract, agreement and/or transaction.

F. Employees May Not Artificially Split or Segregate Purchases in an Effort to Circumvent Competitive Bidding Requirements.

City employees must not artificially split or segregate any project and/or action into separate or successive contracts, agreements or transactions in an effort to circumvent an applicable dollar cap threshold whereby a competitive bidding process is required.

City employees are encouraged to plan and forecast the need for identical or similar items within a calendar year that can be purchased at the same time to benefit from market competition and volume discounts.

Any contract, agreement and/or transaction entered into, or purportedly entered into, on behalf of the City in violation of this Section F shall and will be deemed void ab initio (i.e., void from the outset) with regard to the City, unless the appropriate authority on behalf of the City chooses to and formally does ratify that contract, agreement and/or transaction.

G. The City Encourages Cooperative Purchasing.

The City finds that using contracts competitively awarded by another public entity can, in some circumstances, increase logistical efficiencies and yield greater volume discounts.

The City encourages the use of cooperative purchasing in accordance with Chapter 39.34 RCW, provided that the public agency awarding the contract, agreement or transaction complies with its own procurement requirements and also publicly posts the corresponding bid or solicitation on the internet.

H. Employees Should Endeavor to Use Standard-Form Contracts.

To the extent practical, City employees should use standard-form contracts, agreements and/or transaction documents that have been prepared and/or previously approved by the City Attorney. Standard-form contracts, agreements and documents are designed to include terms and conditions that protect the City’s interests and that comply with applicable laws and regulations.
Sometimes the City must use a template – for a contract, agreement or transaction document – that is mandated by a vendor, supplier, contractor or other involved party such as another governmental entity. In those circumstances, City employees shall submit the proposed template to the City Administrator for review. The City Administrator may seek further review and/or action by the City Attorney.

I. IT Purchases.

The City historically has, and presently still is, obtaining information technology (IT) services from an outside IT vendor rather than maintaining its own IT department or employees. To ensure effective and reliable security, support and compatibility, IT purchases must comply with the established standards of any outside IT vendor that the City is then using. City employees considering an IT purchase must seek and obtain advance suitability and compatibility approval for the IT system, software and/or component specifications from any outside IT vendor that the City is then using.

State law allows cities to make IT purchases through competitive negotiation rather than through competitive bidding (RCW 39.04.270). In some cases, it may be in the City’s best interest to have IT procurements conducted directly by the outside IT vendor that the City is then using rather than the City conducting those procurements directly itself.

J. Types of Contracts that are Exempt from Competitive Solicitation and Bidding Requirements.

The following types of contracts, agreements and transactions are exempt from competitive solicitation and bidding requirements (but not, by contrast, exempt from the other provisions of this Purchasing and Contracting Policy):

1. Those that are for the purchase of goods and/or for the receipt of services at an aggregate maximum financial outlay by the City not exceeding five thousand dollars ($5,000.00), provided that City employees may not artificially split or segregate goods and/or services into separate or successive contracts, agreements or transactions in an effort to circumvent the aggregate maximum financial outlay cap;

2. Purchases of goods via auction (RCW 39.30.045);

3. Those that are for architectural and/or engineering services (Chapter 39.80 RCW);

4. Interlocal Agreements (Chapter 39.34 RCW);

5. Interfund Agreements.

6. Purchases of employment test materials and/or employment testing services;

7. Expert witness services for legal matters and/or proceedings;
8. Legal services, including but not limited to public defender services;

9. Those with Community Service Organizations for park improvements and/or maintenance (RCW 35.21.278);

10. Performance-based contracts for energy equipment (Chapter 39.35A RCW);

11. Emergency purchases (RCW 39.04.280), provided that the Mayor or a designee specified by the Mayor who is a current City employee must approve purchases during a federally declared disaster and further that such purchases must follow procedures that ensure compliance with federal and state regulations and FEMA guidelines for emergency purchasing and contracting; and

12. Those that are entered into with a sole source vendor or provider, because no potential alternative vendor or provider exists (RCW 39.04.280), provided that a sole-source procurement is permissible only if the written specification for the goods and/or services are such that only one respondent will reply (or there is only one source for the goods and/or services capable of meeting the needs of the City) and further that the specifications are material to the purpose of the purchase and not artificially written in an effort to circumvent the competitive solicitation and bidding requirements.

In the event of any actual or apparent conflict between this Section J and the preceding Section B, Section B shall control and prevail.

K. Small Works.

RCW 39.04.155 provides uniform small works roster provisions to award contracts for construction, building, renovation, remodeling, alteration, repair, or improvement of real property.

For public work projects valued below $350,000, the Small Works Roster may be used in lieu of formal bidding as authorized by RCW 39.04.155(1)&(2). Use of the Small Works Roster allows the City to waive the advertisement requirements of the formal competitive process. The Washington State Municipal Research Services Center (MRSC) compiles small works rosters for cities and counties throughout the State of Washington. The City of Selah has contracted with MRSC to use its small works rosters for public works contracts valued below $350,000.

1. Invitations for Quotations. Invitations for Quotations shall include an estimate of the scope and nature of the work to be performed as well as materials and equipment to be furnished. However, detailed plans and specifications need not be included in the invitation. This subsection does not eliminate other requirements for architectural or engineering approvals as to quality and compliance with building codes.

2. Number of Quotations Solicited. Quotations shall be solicited from all, or at least five (5), appropriate contractors and/or vendors.

3. Other requirements still apply. Contractors and/or vendors selected from the Small
Works Roster are not relieved from observing applicable legal requirements such as Contract Bond, Prevailing Wage, Retainage, etc.

4. Quotations to be Made Public. Immediately after an award is made, the bid quotations obtained shall be recorded, open to public inspection, and available by telephone inquiry.

5. Annual List. As required by RCW 39.04.200, the City must post a list of contracts awarded from the small works roster once every year. The list must contain the name of the contractor, the amount of the contract, a brief description of the type of work performed, and the date of the award.

For public works projects valued below $50,000.00, the Limited Public Works Process may be used in lieu of formal bidding as authorized by RCW 39.04.155(3).

L. Miscellaneous.

The section headings and labels used in this Purchasing and Contracting Policy are for convenience only and shall not be interpreted or enforced so as to alter the substantive provisions.

M. Definitions.

The following words and phrases shall have the meanings specified below, irrespective of capitalization or other emphasis (and any undefined word or phrase shall have an ordinary meaning):

**Bid** means an offer to perform a contract for work and labor or supplying materials at a specified price. The response submitted by a bidder to an invitation for bids.

**Competitive Bid/ning** means the offer of firm bids to supply specified services by individuals or firms competing for a contract.

**Contract** means a binding obligation (other than a purchase order) between parties stipulating obligations of one to another. It is a mutually binding legal relationship obligating the seller to furnish the product, materials, or services and the buyer to pay for them.

**Contractor** means a vendor who has been awarded a contract for goods and/or services and has entered into a contract with the City.

**Cooperative Purchase/Contract** means an agreement that uses contracts awarded by another public agency to achieve efficiency, easier access, or greater volume discounts.

**Emergency Purchase** means a purchase made to maintain safety, security, and/or preservation of City assets during emergency events, provided an emergency is declared by the Council or other lawful authority as soon as practicable.
Grant means non-repayable funds or products disbursed or given by one party (grantor) to a recipient (grantee), whether absolute or conditional, for any purpose. The City may be the grantor or the grantee.

Information Technology (IT) means the equipment, software, and services used in storing, processing, copying, transmitting, and displaying all forms of electronic information. Information technology includes but is not limited to: personal computers, servers, laptops, tablets, printers, and all associated peripheral devices. It also includes network components, backup systems, wireless networks, copy machines, fax machines, telephones, cell phones, software licenses, imaging systems, and audio/visual/media systems. NOTE: Cabling and other IT related improvements to the infrastructure of a City owned or leased building is not included in this definition because such projects generally fall within the definition of a Public Work.

Interlocal Agreement means an agreement between the City and other public agency as defined under Chapter 39.34 RCW.

Interfund Agreement means a brief written memo of understanding defining a scope of work and time period for work to be performed by one City department for another City department and signed by the department heads. interfund agreements are not considered a “contract” for the purposes of this policy.

Procurement means all activities involved in finding, agreeing to terms, and acquiring goods, services, infrastructure, and public work either purchased or leased, including but not limited to:

- Identifying the need to procure;
- Selecting vendors;
- Contracting and making purchases; and
- Managing contracts and vendors.

Professional Services Contract means a contract for professional or technical expertise to accomplish a specific study, project, task, or other work statement.

Proposal means an offer submitted by a vendor in response to a request for proposals and intended to be used as a basis for negotiation for a contract.

Public Work means all work involving construction, alteration, repair, or improvement, other than ordinary maintenance, executed at the cost of the City. This includes, but is not limited to, road, building, and utility construction, demolition, remodeling, and renovation. In terms of building construction, it includes anything that is permanently affixed to the building (RCW 39.04.010).
**Purchase Order** means a document generated by the City that authorizes a purchase transaction. When accepted by the seller, it becomes a contract binding on both parties. A purchase order sets forth the descriptions, quantities, prices, discounts, payment terms, date of performance or shipment, other associated terms and conditions, and identifies a specific seller.

**Request for Proposal (RFP)** means a method used to solicit written proposals for services. The intent of the RFP is to acquire, by the most advantageous and flexible method, the services needed at the highest possible quality. An RFP differs from a Competitive Bid in three important ways:

- It permits the City to hold discussions and negotiations with competing proposers and allows changes in proposals, including price, after proposals are opened.
- It allows the City to make comparative evaluations when selecting among acceptable proposals for Contract awards.
- It provides the City a flexible method of approaching a project which has limited specifications or requirements. The results wanted are known but there may not be a clear understanding of the specific requirements needed to identify how or what the methods may be, or what the services may entail.

**Request for Qualifications (RFQ)** means a method used to solicit written proposals for Engineering Architecture, and other professional services (Chapter 39.80 RCW).

**Responsible Bidder** means a bidder on a Public Work that, at the time of bid submittal, complies with the criteria set forth in RCW 39.04.350. For other types of contracting, the same criteria apply except those only related to the construction of facilities.

**Responsive Bidder** means a bidder that has adequately addressed the requirements of the contract as set forth in the RFP, RFQ, or another soliciting document. A bidder must be a Responsive Bidder in order to be considered a Responsible Bidder.

**Small Works Roster** means a list of pre-qualified contractors used for the purpose of obtaining quotations and awarding contracts for Public Work with an estimated cost of $350,000 or less (RCW 39.04.155).

**Standard Contract** means a written contract template specific to various types of commonly procured goods and services prepared and/or reviewed by the City Attorney.

**Vendor** means a potential provider of goods and/or services.

N. Cross-Reference to Certain City Resolutions.

City's Resolution No. 795: “Procedure to secure telephone and/or written quotations to establish
a competitive price and award a contract for the purchase of materials, equipment and/or services that can be acquired between $7,500 and $15,000.”

City’s Resolution No. 1663: “Providing a waiver from bidding requirements for purchase of used materials, supplies or equipment that are subject to special market conditions.”

City Resolution No. 2905: “Resolution Adopting a Purchasing and Contracting Policy”

City Resolution No. ___: “Resolution Amending the City’s Purchasing and Contracting Policy”

APPENDIX 1: PURCHASE AUTHORITY DELEGATION CHART
The chart set forth below in this Appendix 1 is for convenience only and shall not be interpreted or enforced so as to alter the substantive provisions of this Purchasing and Contracting Policy.

<table>
<thead>
<tr>
<th>City Department Heads</th>
<th>Contracts, Agreements and Transactions valued up to $7,500 related to City administration or operations.</th>
</tr>
</thead>
<tbody>
<tr>
<td>City Clerk/Treasurer</td>
<td>Contracts, Agreements and Transactions valued up to $5,000 related to Council administrative processes and public records.</td>
</tr>
<tr>
<td>Police Chief</td>
<td>Contracts, Agreements and Transactions valued up to $5,000 related to public safety and Police administrative processes and operations.</td>
</tr>
<tr>
<td>Fire Chief</td>
<td>Contracts, Agreements and Transactions valued up to $5,000 related to public safety and Fire administrative processes and operations.</td>
</tr>
<tr>
<td>Public Works Director</td>
<td>Contracts, Agreements and Transactions valued up to $5,000 related to public safety and Public Works administrative processes and operations.</td>
</tr>
<tr>
<td>Court Clerk</td>
<td>Contracts, Agreements and Transactions valued up to $5,000 related to public safety and court operations.</td>
</tr>
<tr>
<td>Planning Supervisor</td>
<td>Contracts, Agreements and Transactions valued up to $5,000 related to public safety and planning operations.</td>
</tr>
</tbody>
</table>
APPENDIX 2: PROCUREMENT_THRESHOLDS

Federal Bid Thresholds:

<table>
<thead>
<tr>
<th>Method</th>
<th>Used for</th>
<th>Federal Thresholds</th>
</tr>
</thead>
<tbody>
<tr>
<td>Micro Purchase Procedures (not competitive, distribute equitably)</td>
<td>Purchases Services</td>
<td>Under $10,000</td>
</tr>
<tr>
<td></td>
<td>Purchased Services (for routine functions)</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Personal Services (e.g., consultant)</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Public Works</td>
<td></td>
</tr>
<tr>
<td>Small Purchase Procedures (price or rate quotations)</td>
<td>Purchased Services (for routine functions)</td>
<td>Under $250,000</td>
</tr>
<tr>
<td></td>
<td>Personal Services (e.g., consultant)</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Public Works</td>
<td></td>
</tr>
<tr>
<td>Sealed/Formal Bids</td>
<td>Purchases Purchased Services (for routine functions)</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Personal Services (e.g., consultant)</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Public Works</td>
<td></td>
</tr>
<tr>
<td>Competitive Proposals</td>
<td>Personal Services Purchases</td>
<td>$250,000 or more</td>
</tr>
<tr>
<td>Competitive Proposals</td>
<td>Architecture/Engineering</td>
<td>No threshold for A&amp;E</td>
</tr>
<tr>
<td></td>
<td></td>
<td>*Note: Federal has more</td>
</tr>
<tr>
<td></td>
<td></td>
<td>requirements than the RCW</td>
</tr>
<tr>
<td></td>
<td></td>
<td>process with the same name.</td>
</tr>
<tr>
<td>Non-competitive Proposals</td>
<td>Any</td>
<td>No threshold. Only for source (RARE), emergency,</td>
</tr>
<tr>
<td></td>
<td></td>
<td>grantor-authorized, or if competition not adequate.</td>
</tr>
</tbody>
</table>

These thresholds were established by Memorandum M-18-18 dated June 20, 2018, by the federal Office of Management and Budget (OMB).
State Bid Thresholds for Public Works:

<table>
<thead>
<tr>
<th>Government Type</th>
<th>Bid Threshold Single Craft</th>
<th>Bid Threshold Multiple Craft</th>
<th>Small Works Roster Threshold</th>
<th>Limited Public Works Process Threshold</th>
<th>RCW References</th>
</tr>
</thead>
<tbody>
<tr>
<td>Code City Pop: 8,180</td>
<td>$75,500</td>
<td>$116,155</td>
<td>$350,000</td>
<td>$50,000</td>
<td>35.23.352, 35A.40.210, 35.04.155</td>
</tr>
</tbody>
</table>

These thresholds were established by ESSB 5418 as passed and enacted into law during the 2019 legislative session.

ESSB 5418 also allows code cities to award a contract to the second lowest bidder in limited circumstances if the lowest bidder has submitted a project within the past three years that was late, over budget, or did not meet specifications.

Code cities may use their own employees to perform public works projects with an estimated cost up to $75,500 (single craft) or $116,155 (multiple craft). For larger projects, code cities must contract with a responsible contractor.

Code cities may also use unit priced ("on call") public work contracts.

State Bid Threshold for Purchases of Goods, Equipment, Supplies or Materials not connected with a Public Works project:

<table>
<thead>
<tr>
<th>Government Type</th>
<th>Direct Buy/Vendor List</th>
<th>Informal Bid/Vendor List</th>
<th>Formal Competitive Bid Threshold</th>
<th>RCW Reference</th>
</tr>
</thead>
<tbody>
<tr>
<td>Code City Pop: 8,180</td>
<td>&gt;$7,500</td>
<td>&gt;$7,500</td>
<td>&gt;$15,000</td>
<td>35A.40.210</td>
</tr>
</tbody>
</table>

State Bid Thresholds for Personal Services or Purchased Services:

State law does not require any thresholds or processes for personal services or purchased services contracting. Contractors may need state licenses or certification, depending on the type of service provided.