

REGIONAL STORMWATER MANAGEMENT PROGRAM

FOR YAKIMA COUNTY

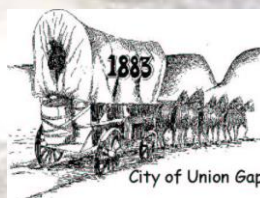
AND THE CITIES OF SELAH, UNION GAP AND SUNNYSIDE

**IN COMPLIANCE WITH THE EASTERN WASHINGTON PHASE II MUNICIPAL
STORMWATER PERMIT**

**WAR04-6008, CITY OF SELAH
WAR04-6009, CITY OF SUNNYSIDE
WAR04-6010, CITY OF UNION GAP
WAR04-6014; YAKIMA COUNTY**

PROGRAM - YEAR 12

APRIL 2019



[Regional Stormwater Management Program](#)

March 19, 2019

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Abbreviations and Acronyms

AKART – All Known, Available, and Reasonable methods of control and Treatment
BMP – Best Management Practice
Co-permittees – Yakima County, City of Selah, City of Union Gap, City of Sunnyside
DDD - Dichlorodiphenyldichloroethane
DDE – Dichlorodiphenyldichloroethylene
DDT – Dichlorodiphenyltrichloroethane
Ecology – Washington State Department of Ecology
ESA – Endangered Species Act
GIS - IDDE – Illicit Discharge Detection and Elimination
ILA – Interlocal Agreement or Intergovernmental Local Agreement
LID – Low Impact Development
MEP – Maximum Extent Practicable
MS4 – Municipal Separate Storm Sewer System
NOI – Notice of Intent
NPDES – National Pollutant Discharge Elimination System
O&M – Operation and Maintenance
PAH – Polyaromatic Hydrocarbon
POTW – Publicly Owned Treatment Works
RCW – Revised Code of Washington State
RSL – Regional Stormwater Lead
RSWG – Regional Stormwater Working Group
RSWMP – Regional Stormwater Management Program
SWPPP – Stormwater Pollution Prevention Plan
SWMP – Stormwater Management Program
TBD – to be determined
TMDL – Total Maximum Daily Load
TSS – Total Suspended Solids
UA – Urbanized Area
UGA – Urban Growth Area
UIC – Underground Injection Control
USEPA – United States Environmental Protection Agency
VE – Value Engineering
WAC – Washington Administrative Code
YCHD – Yakima County Health District

1 Introduction

The purpose of this document is to provide compliance with the Eastern Washington Phase II Municipal Stormwater Permit issued by the Washington State Department of Ecology (Ecology) that requires written documentation of stormwater management programs (SWMPs) developed and implemented by permittees.

There are five permittees in Yakima County (Yakima County, City of Yakima, City of Selah, City of Union Gap, and City of Sunnyside) that discharge stormwater from their Municipal Separate Storm Sewer Systems (MS4s) and have obtained permit coverage from Ecology. Four municipalities initially were regional co-permittee partners described by an interlocal governmental agreement (ILA) signed July 5, 2007, amended in 2009. As of July 8, 2014, the City of Yakima withdrew from the ILA, and the City of Selah joined the regional partnership July 8, 2014. The current Phase II Municipal Stormwater Permit is set to expire July 31, 2019. Ecology has completed the process of updating the current permit and is expected to release the final draft permit sometime in April 2019. The next Phase II Municipal Stormwater Permit will become effective August 1, 2019 and has an expiration date of July 31, 2024.

For clarity, this plan will use the term **co-permittees** or **Regional Stormwater Working Group (RSWG)** to refer to those participating regionally. If no jurisdictions are participating regionally, this plan will refer to only those activities that pertain to Yakima County. The lead municipality of the RSWG is the Water Resources Division of Yakima County Public Services Department.

The primary goal of the Regional Stormwater Management Program (RSWMP) and the RSWG is to meet permit regulatory requirements and justify commitment of resources. The permit assumes that compliance with activity-based permit requirements will improve water quality in nearby streams and lakes. A secondary goal is to provide a basis for feedback to the management program.

The geographic area of responsibility for the activities described in this plan for Yakima County is the area that is described in the Yakima County Code 12.09. The geographic area of responsibility for the Cities are the urbanized growth areas for those respective Cities which is commonly described as all of the area that lies within the city limit boundaries. Areas of Union Gap's growth management area and US Census areas that overlap the Yakama Nation reservation are not included since Ecology and Yakima County have limited jurisdictional authority, and the U.S. Environmental Protection Agency (USEPA) regulates the National Pollutant Discharge Elimination System (NPDES) program on reservations. As a result of the 2010 US Census, new areas now meet the definition of "urban" and will be part of the permit program for Yakima County. These areas are also identified in [Figure 1](#).

Permittees must develop SWMPs that contain minimum performance measures in eight required program elements. Descriptions of the performance measures that the regional co-permittees will perform are the core of this document. For context, the regulatory and physical environment as related to stormwater is provided to support the performance measures. Each performance measure identifies whether it is part of the ILA, contains a goal, describes existing or related activities, presents measurable activities to meet the goal, identifies documentation needed for assessment and describes responsibilities.

The RSWMP is based on permit requirements, previous work by consultants and an interlocal governmental agreement between the communities for stormwater permit coverage. It builds on those works by specifying actions, setting measurable activities and identifying how to measure the success of the actions. Full implementation of the stormwater program will be a long-term, iterative process, thus this document is designed as a living document, easily adapted as performance measures are implemented, evaluated, and revised if needed. The Water Resources Division of Yakima County Public Services, in collaboration with other city and county departments developed this document. Copies, and other regional stormwater information, can be obtained in the 4th Floor Courthouse main lobby, [the Regional Stormwater website](#), or by contacting the SWMP at 509-574-2300.

1.1 Regulatory Environment

The Clean Water Act, enacted in 1972, contains the legal requirement for protecting the quality of waters of the nation. The Act authorizes the USEPA Administrator to carry out its requirements. USEPA initially focused water quality improvement efforts on reducing discharges of pollutants from pipes (point sources), primarily wastewater from industrial processes and municipal sewer treatment facilities.

Diffuse sources of pollutants (non-point sources) also contribute to water pollution nationwide. Runoff from stormwater can collect pollutants as it flows across the landscape and discharges to surface and ground water. As a result, USEPA regulates urban stormwater discharges by requiring municipalities to obtain National Pollutant Discharge Elimination System (NPDES) permits for stormwater.

Phase I of the NPDES Stormwater Program began in 1990. Large and medium size municipalities with populations greater than 100,000 were required to develop and implement SWMPs. Phase II of the regulations requires small municipalities (<100,000) and contiguous areas with smaller – but still urban – communities to develop and implement SWMPs. In February 2007, the Department of Ecology issued the Eastern Washington Phase II Municipal Stormwater Permit, requiring the co-permittees to submit a Notice of Intent (NOI) seeking coverage and to comply with the terms of the permit. Currently, Ecology has required permittees and co-permittees to submit an NOI for coverage and to comply with the next Phase II Municipal Stormwater Permit set to take effect August 1, 2019.

Phase II communities must implement performance measures that reduce pollutants in stormwater to the “maximum extent practicable” (MEP). MEP is the technology-based standard established by Congress in CWA §402(p)(3)(B)(iii). The RSWMP focuses on performance measures that are technically sound and cost effective, while meeting permit requirements.

1.2 Development of the RSWMP

Regional stormwater programs began in 1994 when Yakima County and the City of Yakima completed a Yakima Regional Stormwater Management Plan (RSWMP). Several efforts to regionalize stormwater programs were made over the next 10 years, resulting in the RSWG being formed in 2005. The RSWG consisted of elected officials from the City of Yakima, Union Gap, Sunnyside, and Yakima County whose goal was to review overall program costs and explore mechanisms for further cost savings by regional consolidation. Following Ecology’s issuance of a final Phase II Municipal Stormwater Permit for Eastern Washington in February 2007, the co-permittees signed a three-year ILA for regional permit compliance on July 5, 2007. The original ILA was amended in 2009 for the remaining two permit years. Delay in permit issuance resulted in a subsequent ILA that extends the agreement until the second permit is in effect.

As noted in the introduction, the City of Yakima withdrew from the ILA effective April 1, 2014, and a new ILA was drafted and finalized July 8, 2014 that included the City of Selah. Since the current ILA is set to expire in 2019 with the end of the current permit cycle, a new ILA was crafted by the members of the RSWG in late 2018 and should be executed by all members by the end of the first quarter in 2019 for the next permit cycle.

1.3 Responsible Departments and Officials

As noted, only the City of Selah, City of Sunnyside, City of Union Gap, and Yakima County participated in the 2014 ILA, with Yakima County as the lead for the RSWG. The selected officials listed below are charged with the duties and responsibilities of representing the RSWG from each municipality:

Table 1. RSWG Responsible Personnel under the ILA

Yakima County	City of Selah
David Haws Environmental Services Director 128 N. 2 nd St. Fourth Floor Courthouse Yakima, WA 98901 Telephone: (509) 574-2277 Email: david.haws@co.yakima.wa.us	Erin Barnett Stormwater Program Lead 222 S. Rushmore Rd. Selah, WA 98942 Telephone: (509) 698-7331 Email: ebarnett@selahwa.gov
Brian Morgenroth Natural Resources Specialist 128 N. 2 nd St. Fourth Floor Courthouse Yakima, WA 98901 Telephone: (509) 574-2355 Email: brian.morgenroth@co.yakima.wa.us	Joe Henne Public Works Director 222 S. Rushmore Rd. Selah, WA 98942 Telephone: (509) 698-7365 Email: jhenne@selahwa.gov
City of Sunnyside	City of Union Gap
Shane Fisher Public Works Director 818 E. Edison Ave. Sunnyside, WA 98944 Telephone: (509) 837-5206 Email: sfisher@sunnyside-wa.gov	Dennis Henne Director of Public Works & Community Development 3106 1 st St. Union Gap, WA 98903 Telephone: (509) 248-0430 Email: dennis.henne@uniongapwa.gov

1.4 Physical and Economic Environment

Yakima County lies east of the Cascade Range in the south-central region of Washington ([Figure 1](#)). The terrain ranges from the steep, forested slopes of the Cascade Range to relatively flat agricultural lands lying south of Ahtanum Ridge and west of the Yakima River, centered on the town of Harrah. Four generally west-northwest to east trending ridges (Umtanum, Yakima, Toppenish and Ahtanum) bisect the Yakima River basin, creating broad valleys separated by ridgeline gaps. The altitude of the County ranges from 8,184 ft. above sea level in the Cascade Range to about 630 ft. along the Yakima River near Grandview. The Yakima River basin contains a variety of landforms, including the glaciated peaks and deep valleys of the Cascade Range, broad river valleys, and the lowlands of the Columbia Plateau.

Much of the county land area is undeveloped. Agriculture, urban development, and most of the population are concentrated in a 10- to 15-mile-wide band along the Yakima River. Agricultural production ranks first in Washington with a value of \$1.64 billion per year and is the base of the county economy. Fertile silt-loam soils of the Yakima River Valley and the availability of irrigation yield a diversified range of farm products.

Farm and forest production in the county supports a variety of manufacturing and other activities in the urbanized areas. Food processing, including fruit and vegetable canning, hops production, viticulture and meat packing, are the dominant industries. Employment in the trade, health care and government sectors are the largest of the non-farm industry sectors, accounting for 43 percent of the employment for the county (47,600 jobs estimated). Yakima County has a high concentration of wholesale trade business, reflecting warehousing of food products. Regional distribution centers, Interstate Highway 82 and one of the main Burlington Northern Santa Fe rail lines make the area a transportation focus in the central part of the state.

Sixty-six percent of the county population resides within incorporated communities. The City of Yakima is the largest municipality, with an estimated population of 93,900 in 2017 (Table 2). The Cities of Yakima and Union Gap are located between Selah Gap in the Yakima Ridge and Union Gap in the Ahtanum Ridge south of the confluence of the Naches and Yakima Rivers (Figure 1). The City of Sunnyside is located in the south-east part of the county, in the lower Yakima River basin between the Horse Heaven Hills and the Rattlesnake Hills, approximately three miles north of the Yakima River (Figure 1).

Table 2. Summary of population and area for regional co-permittees.

City/County	Population	Statewide Rank (within type)	Land Area (Sq Mi)
Yakima County	253,000	8	4,295.4
- Unincorporated County	87,115	9	4,181.6
- Incorporated County	165,885	6	113.8
City of Selah	7,630	97	4.6
City of Union Gap	6,220	111	5.6
City of Sunnyside	16,640	62	7.6

*All numbers based on State of Washington Office of Financial Management, April, 2017 estimates

Summer weather of the Yakima River basin is hot and dry, typical of a continental climate. Winters are moderately cold and relatively dry due primarily to the maritime influence of the prevailing westerly circulation from the Pacific Ocean and a rain shadow effect by the Cascade Mountains. Approximately 75 percent of the annual precipitation occurs from October through March. Annual precipitation varies from more than 100 inches in the Cascade Range to less than 10 inches in the lower elevations. Snowfall in excess of 400 inches falls on the higher slopes of the Cascade Range, and the lower valleys receive from 15 to 20 inches. Stormwater runoff typically occurs under rapid warming events that melt accumulated snow or during localized early summer thunderstorms. Winter temperatures normally range from approximately 20°F at night to approximately 30°F during the day. Temperatures of 0°F or below can be expected in January or February. Normal summer temperatures reach 90°F during the day but cool rapidly to near 60°F at night. Temperatures exceeding 100°F are unusual; however, a few readings over 110°F have been recorded.

1.5 Regional Receiving Waters and Water Quality Standards

Stormwater from the regional MS4's is discharged to the following receiving waters: Naches and Yakima Rivers, Ahtanum, Bachelor, Cottonwood, Spring and Wide Hollow Creeks; Selah Ditch and the Sulphur Creek Wasteway. Washington Department of Ecology assigns beneficial uses to these waters that determine water quality standards. Numeric criteria promulgated at Chapter 173-201A WAC protect

designated beneficial uses. Regional receiving waters have a range of designated beneficial uses including salmonid spawning, domestic consumption, primary and secondary contact recreation, and aesthetics. Sulphur Creek Wasteway is assigned lesser quality beneficial uses including secondary contact recreation, industrial and stock watering, and wildlife habitat.

In addition to water quality standards, municipal stormwater permits must comply with pollutant discharge load allocations established in water quality improvement projects (also known as Total Maximum Daily Loads, or TMDLs) prepared by Ecology when stream segments do not meet water quality standards. Two (2) water quality improvement projects are “under development” or completed for receiving waters listed above:

1. Moxee Drain, Wide Hollow Creek, and Cowiche Creek, for Fecal Coliform bacteria
2. Yakima River, for Toxics

Selah Ditch has a water quality improvement plan accepted by EPA, so the City of Selah is the only co-permittee that has additional requirements beyond the permit. The co-permittees will continue to participate in technical review discussions with Ecology to ensure that pollutant sources are accurately identified and that additional required stormwater BMPs will be effective in reducing the pollutants of concern.

1.6 Potential Stormwater Pollutants and Impacts on Water Quality

The RSWMP and the permit do not focus on specific pollutants. The permit assumes that required activities will reduce stormwater pollution, unless a water quality impairment has been identified by Ecology and a specific pollutant reduction is required under the Total Maximum Daily Load (TMDL) program.

Pollutants typically found in urban runoff include sediments, nutrients, pathogens, oxygen-demanding substances, petroleum hydrocarbons, heavy metals, floatables, polycyclic aromatic hydrocarbons (PAHs), trash, and pesticides and herbicides. To date, no comprehensive analysis of stormwater runoff from the regional MS4 has been conducted to determine relative magnitude of these potential pollutants in regional stormwater; however, specific pollutants have been identified in some regional receiving waters. Documentation of other illicit stormwater pollutant discharges is anecdotal or limited in documentation in County records (e.g. anti-freeze and apple process wastewater from a fruit packing warehouse).

The following is a description of typical stormwater pollutants that may occur in the regional stormwater discharge and their impacts.

Sediment is a common component of stormwater and can be a pollutant when it is detrimental to aquatic life (primary producers, benthic invertebrates, and fish). Sediment can interfere with photosynthesis, respiration, growth, reproduction, and oxygen exchange between aquatic organisms and the surrounding water. In addition, sediment can transport other pollutants that attach to it including nutrients, trace metals, and hydrocarbons. Sediment is the primary component of total suspended solids (TSS), a common water quality analytical parameter. Ecology conducted a total maximum daily load (TMDL) evaluation of the lower Yakima River basin in 1994-1995. Historical and TMDL data indicated significant correlations between TSS and turbidity, and between TSS and total DDT.

Nutrients, such as nitrogen and phosphorous, are essential substances needed by most organisms in some form to sustain life. In particular, nitrogen and phosphorous are commonly found in plant fertilizers that are used on all types of vegetation to promote growth, from residential lawns to agricultural crops, and are often found in stormwater runoff. Excess nutrients in water can accelerate the growth of vegetation, particularly algae, resulting in excessive concentrations that can be toxic to fish and impair the use of water in streams, lakes and rivers. In response to concerns about excessive plant growth degrading the water quality of the lower reaches of the Yakima River, a study was conducted in 2004-07 by the USGS and the South Yakima Conservation District to characterize the nutrient and suspended sediment

conditions in these lower reaches, record the extent and severity of exceedance of the state water quality standards and determine if any patterns or conditions related to their testing could be made. Results, published in 2009, indicated that there were elevated concentrations of nitrogen and phosphorous in the lower reaches during certain times in the study period. These higher concentrations of nutrients lead to abundant growth of algae and other aquatic plants that also negatively affected the pH, temperature and dissolved oxygen in the river.

Pathogens (bacteria and viruses) are common contaminants of stormwater. Sources of these contaminants include animal excrement, sanitary sewer overflow or cross connection, and soil. A TMDL for total coliform bacteria is in place for Selah Ditch, primarily due to stormwater sources from the City of Selah stormwater system. Sulphur Creek Wasteway is under development of a TMDL because it has not met State criteria for fecal coliform.

Oil and grease includes a wide array of petroleum hydrocarbons, some of which are toxic to aquatic organisms at low concentrations. The main sources of oil and grease are leakage from engines, spills at fueling stations, overfilled tanks, restaurant waste or illegal oil disposal. No TMDL studies for oil and grease are currently underway in the Yakima River basin.

Metals (including lead, zinc, cadmium, copper, chromium and nickel) are commonly found in stormwater. Many of the artificial surfaces of the urban environment (e.g., galvanized metal, paint, automobiles or preserved wood) contain metals, which enter stormwater as the surfaces corrode, flake, dissolve, decay, or leach. Metals are of concern because they are toxic to aquatic organisms, can bio-accumulate (accumulate to toxic levels in aquatic animals such as fish), and have the potential to contaminate drinking water supplies. In 2000 Ecology reported low concentrations of copper, cadmium, mercury, silver, zinc and lead in the Upper Yakima River (Kittitas County).

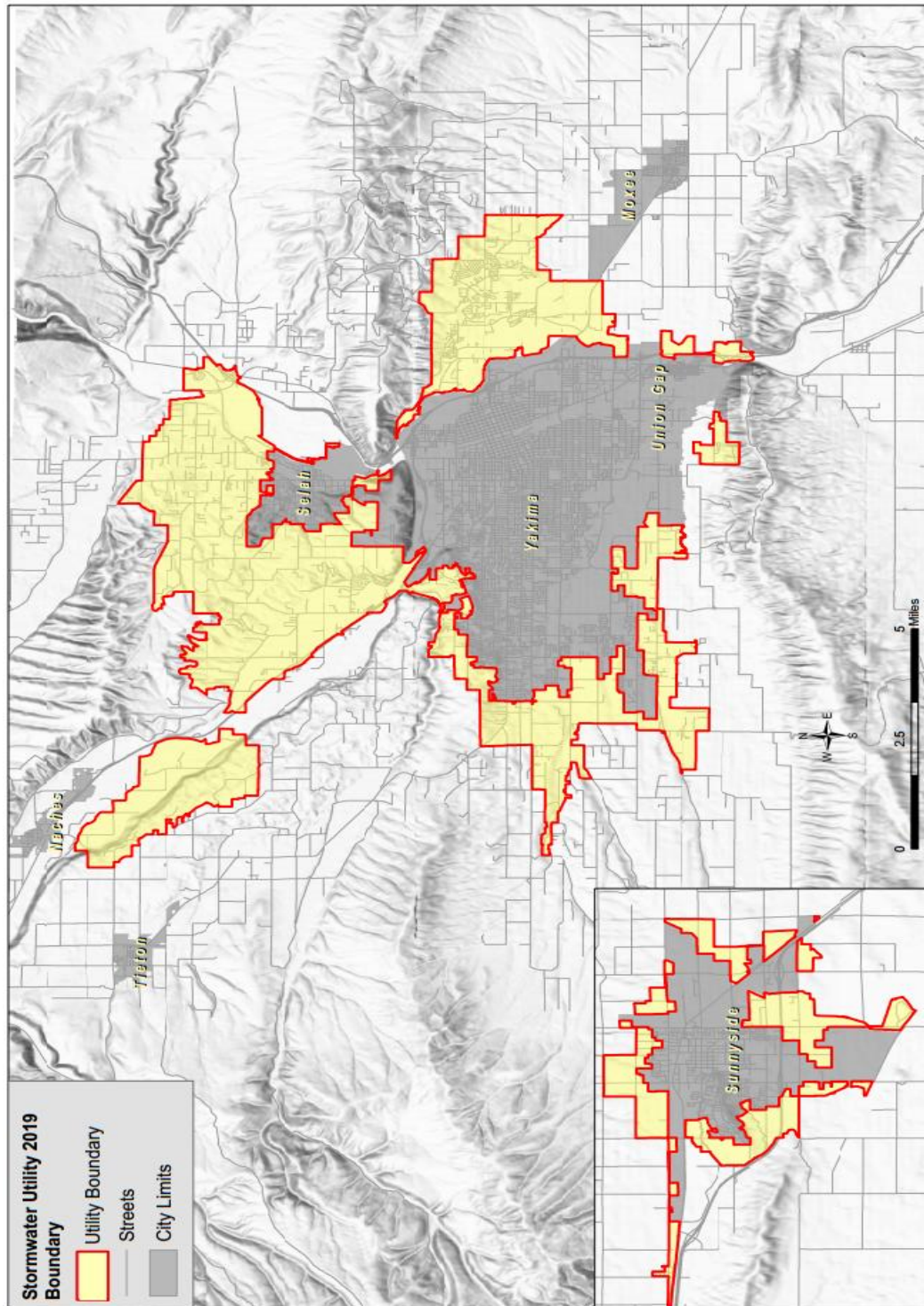
Organic compounds (including toxic synthetic compounds such as adhesives, cleaners, sealants and solvents) are widely applied and may be improperly stored and disposed. In addition, deliberate dumping of these chemicals into storm drains and inlets causes environmental harm to waterways. No TMDL studies for organic compounds are currently underway in the Yakima River basin.

Pesticides (including herbicides, fungicides, rodenticides and insecticides) have been repeatedly detected in urban stormwater around the country. As use of pesticides has increased, so too have concerns about the potential adverse effects of pesticides on the environment and human health. Accumulation of these compounds in simple aquatic organisms, such as plankton, provides an avenue for bio-magnification through the food web, potentially resulting in elevated levels of toxins in those organisms that feed on them, such as fish and birds. DDT, associated with sediment in irrigation return water to the lower Yakima River basin is currently under a TMDL management plan. Additionally, the Yakima River, Moxee Drain, Wide Hollow and Spring Creeks are under study for DDT, DDD, DDE, chlorpyrifos, dieldrin and endosulfan due to past monitoring that indicated the water bodies don't meet water quality standards for those pollutants. Most of these pollutants are associated with agricultural chemicals that are no longer used and are entering streams through sediments eroding off farmland. In 2009 Ecology reported results for twelve samples collected during six rain storms for runoff in the Cities of Yakima and Union Gap. Stormwater exceeded human health criteria for DDE and PCBs in almost all samples and for DDT, DDD and dieldrin in almost half the samples. However, due to the low number of samples collected and wide range of concentrations found, conclusions about the absolute levels of legacy pesticides in Yakima and Union Gap stormwater are inappropriate without greatly increasing the number of samples collected and the number of collection points. The presence of legacy pesticides suggests that the agricultural history of the area is having an impact on urban stormwater discharges.

Gross Pollutants (trash, debris, and floatables) are common to urban environments and industrial sites and may create an aesthetic "eye sore" in waterways. Gross pollutants also include plant debris (such as leaves and lawn-clippings from landscape maintenance), animal excrement, street litter, and other organic matter. When these substances decay in streams, lakes, and estuaries dissolved oxygen levels are

depressed, sometimes causing fish kills. No TMDL studied for aesthetics are currently underway in the Yakima River basin.

Figure 1. Yakima RSWMP Planning Areas



2 Program Elements and Performance Measures

This section describes the eight RSWMP elements (program elements) contained in the permit and the ILA:

- 1) Public Outreach and Education
- 2) Public Involvement and Participation
- 3) Illicit Discharge Detection and Elimination
- 4) Construction Stormwater
- 5) Post-Construction Stormwater
- 6) Pollution Prevention and Good Housekeeping
- 7) Monitoring and Program Evaluation
- 8) Reporting and Record Keeping

The RSWMP addresses the program elements above through the development of performance measures. Each performance measure contains measurable activities that describe specific actions taken to implement the performance measure.

The program elements are organized consistent with the permit structure in Sections S5, S7 and S8. Each program element contains an introductory statement that generally discusses permit requirements and identifies other program elements related to the current program element, called supporting program elements. Fact sheets then describe the performance measures within the program element, state goals, identify existing activities, provide measurable activities, and identify assessment documents. A performance measure fact sheet example is provided ([Figure 2](#)). A table summarizing the performance measures, implementation schedules and responsible departments is provided at the end of each program element.

Figure 2. Performance Measure Template

PERFORMANCE MEASURE
<i>Permit section, name of Performance Measure, implementation deadline ILA=Yes or No</i>
GOAL An anticipated outcome that guides the use of the performance measure.
EXISTING ACTIVITIES This section describes existing activities associated with the performance measure. The regional municipalities may not be responsible for all activities (e.g., volunteer groups and countywide programs), but they affect the local community and represent stormwater management activities already underway. Additional actions implemented by the permittees relating to S5.B of the permit are described here.
MEASURABLE ACTIVITIES This section lists the quantifiable activities that describe how the performance measure will be accomplished and the responsible party. Measurable activities are those actions describing what will be done to comply with the permit. Activities include such things as reviewing or developing a specific number and type of document or procedure, providing a specific number and type of training, etc.
ASSESSMENT This section identifies documentation needed to assess performance measures as required by the permit. The RSWMP Administrator is responsible for assessment documentation.
ACCOMPLISHMENTS This section will list measureable activities accomplished during the previous calendar year. A statement is provided if no activities were required during the previous calendar year.
APPROPRIATENESS This section will contain an evaluation of the appropriateness of the Performance Measure, as required by permit section S8.B.2.

2.1 Public Education and Outreach Program Element

The Public Education and Outreach Program Element focuses on educating the public about the potential impact of stormwater discharges on receiving waters. Increased public knowledge about how their actions and choices affect stormwater and ultimately the water bodies of Yakima County. Public Education should result in increased public acceptance and support of the stormwater program.

2.1.1 Permit Requirements for Public Education and Outreach

Section S5.B.1 of the Eastern Washington Phase II NPDES Stormwater Permit requires permittees to continue to implement public education and outreach program strategies and activities. The strategies shall be designed to reach all target audiences in the jurisdiction.

2.1.2 Supporting Program Elements

The Public Participation and Involvement Program Element works with the Public Education and Outreach Program Element by encouraging citizens to become informed and involved in the stormwater program. Specific outreach tasks are also identified in the Illicit Discharge and Detection Elimination, Construction and Post-Construction Program Elements.

2.1.3 Performance Measures

The 2019 - 2020 Stormwater Public Outreach plan ([Appendix A](#)) will be implemented. The Stormwater Public Outreach plan will be updated annually in an effort to better awareness levels throughout the community, and to continue educate and evaluate current messages and message types, improving message deliverables to target audiences.

Performance Measure

S5.B.1a. Implement the 2014 - 2016 Public Outreach Plan

ILA=Yes

GOAL

Educate the public, businesses and the development community about:

- 1) Potential pollution impacts of stormwater on receiving waters.
- 2) Illicit discharges.
- 3) The impact of development on stormwater pollution.

EXISTING ACTIVITIES

In accordance with the 2019-2020 Public Outreach Plan, a general public message of “Only Rain in the Drain!” is being distributed. See current accomplishments and planned activities below.

MEASURABLE ACTIVITIES

Measureable activities for Public Outreach and Education will be in accordance with the 2019-2020 Public Outreach Plan.

ASSESSMENT

The county has contracted with the Franklin Conservation District to provide an in school training curriculum related to stormwater awareness and prevention called Drain Rangers. The goal of the Drain Rangers program is to provide each elementary and middle school within the RSWG’s jurisdiction with the course material as well as provide progress and assessment reports quarterly to the RSWG for feedback. Additionally and in support of several non-profit organizations throughout the RSWG region, the RSWG provides an “Only Rain in the Drain!” educational course about stormwater awareness and prevention. This course is provided on an as requested basis, depending on the organization the RSWG is supporting. Students range between the ages of 6-14. At the end of each class, students participate in a check on learning activity. Students are asked to reciprocate one thing they learned during the class, and then they participate in a question and answer activity to reinforce the knowledge learned. They are also provided activity books to help the retention of new information. Upon completion of each class, the total number of students is recorded, as well as the location in which they reside within our community. In 2018, the Drain Rangers program engaged with 8,307 students and 436 teachers across the county in 36 different elementary, intermediate and middle schools.

ACCOMPLISHMENTS

The 2016-2018 Public Outreach Plan focused on a broad range of audiences, with approximately 70% being directly focused youth education and awareness. Utilizing the “Only Rain in the Drain!”, originally developed by Asotin County under an Ecology Grant of Regional or Statewide Significance (GROSS) grant, the RSWG continues to develop awareness and prevention materials to educate our youth, and provide training tools through several marketing channels. The message was distributed through extensive community program activities, website outreach services, online videos, and social media sites. This year’s efforts continued into the broadening our direct “community marketing” concepts.

The first public education and outreach event completed in 2018 by the RSWG was the 19th Annual Arbor Festival held on Earth Day in April at the Yakima Area Arboretum. Yakima County staff hosted an informational booth at the event that educated the public on the importance of trees in our urban

environment and their benefits to stormwater treatment. Over 200 hundred members of the public were engaged during the event and asked to answer at least one question regarding the benefits of trees. Pre-planted Colorado Blue Spruce and Lodgepole Pine trees seedlings were given away to adults and children willing to choose a topic and answer a question. The tree giveaway was very popular and the RSWG will consider participating in this type of event again in the future.

Figure 3. 2018 Arbor Festival Educational Station at the Yakima Arboretum.



The regional stormwater program reached out to children and the public in 2018 during the Central Washington State Fair (CWSF); which provides a booth annually for stormwater education. RSWG and Co-permittee's staff manned the booth, along with staff from the Yakima Nation and the City of Yakima, and provided a large quantity of stormwater education and awareness give-away items for a broad range of target markets. Staff were available to answer questions about the stormwater program and educate the public on how to identify and report illicit discharges.

Lastly, new outreach material was developed in response to a review of illicit discharge complaints that were called in to the County over the last two years. A brochure outlining the acceptable ways to drain and clean swimming pools and hot tubs was created in 2018 for homeowners. This brochure was available for handout at the 2018 CWSF booth and will be part of a direct mail out program in the spring of 2019 to any residents within the County utility boundary that have been identified as a swimming pool owner through analysis with the help of the County's Geographic Information System (GIS). Training

materials already developed that target sources of stormwater pollution such as construction site trackout and other forms of illicit discharge are always available, in English and Spanish, to our co-permittees and through our stormwater outreach website for dissemination. Brochures and newsletters are also available at the front counter of Public Services Department offices that provide details on BMPs and recent stormwater activities.

Figure 4. 2018 Central Washington State Fair Booth.



APPROPRIATENESS

Public Outreach is very appropriate, especially during the interim permit period. Most permit compliance efforts in 2018 have been focused on Public Outreach.

2.2 Public Involvement and Participation Program Element

The Public Involvement and Participation Program Element provides opportunities for the public to become involved in decisions related to reducing pollutants in stormwater. Through participation, the public provides valuable input and assistance in program development and implementation. Increased public involvement and participation result in increased public acceptance and support of the program, and help to ensure a successful and effective program.

2.2.1 Permit Requirements for Public Involvement and Participation

Continue to provide ongoing opportunities for the public to participate in SWMP decision-making. Post online annual reports and SWMP Plan for previous calendar year by May 31 of each year.

2.2.2 Supporting Program Elements

The regional stormwater website (Public Education and Outreach Program Element) will provide an accessible means of disseminating the RSWMP information.

2.2.3 Performance Measures

PERFORMANCE MEASURE

S5.B.2 Public Input on RSWMP

ILA=Yes

GOAL

Promote public participation in the design and implementation of the RSWMP. The RSWMP document provides the blueprint for regional compliance with the Permit. Public input will be solicited on this document to ensure all interested parties have a voice in activities that are conducted to comply with the Permit and reduce potential impacts associated with stormwater discharge from the regional co-permittees.

EXISTING ACTIVITIES

The regional municipalities comply with existing State and local public notice requirements regarding the adoption of public plans or policies implemented by their respective jurisdictions.

A specific public input opportunity has been conducted in past years to describe the program and solicit input. These meetings that are open to the public to attend take place every month, have been sparsely attended. Notifications of the meeting times and dates are announced on our Newsletter, Website, and Social Media pages. Due to the lack of public participation, no changes to the program have been implemented.

MEASURABLE ACTIVITIES

1. Yakima County has posted the RSWMP document on the Regional Stormwater web page and updated at least annually.
2. The RSWG publishes the date and time of each meeting on Facebook and on our website in an effort to bring awareness to the public and seek participation. Monthly meetings are held in a round-robin fashion rotating from City of Selah offices, city of Sunnyside offices, city of Union Gap offices and finally back to Yakima County offices three times each calendar year.

ASSESSMENT

1. Receive, address and log comments received at any time of the year regarding the RSWMP.

ACCOMPLISHMENTS

- No RSWMP comments were received during the past calendar year.

APPROPRIATENESS

This Performance Measure is a permit requirement and is included in the SWMP.

2.3 Illicit Discharge Detection and Elimination (IDDE) Program Element

Most urban storm drain systems convey flows other than stormwater. These non-stormwater discharges enter the storm drain system from a variety of sources, such as landscape irrigation or car washing, and illicit discharges (sources of pollutants that enter the storm drain system through illicit connections and illegal dumping). Non-stormwater contributions and illicit discharges are potential sources of pollutants discharged from the MS4 that may adversely impact receiving waters. The Eastern Washington Phase II NPDES Stormwater Permit requires the co-permittees to “detect and eliminate” non-stormwater discharges to the storm drain system.

2.3.1 Permit Requirements for Illicit Discharges

The Eastern Washington Phase II NPDES Stormwater Permit requires the regional co-permittees to continue implementing the enforceable mechanism to prohibit illicit discharges, compliance strategy, IDDE and municipal staff training, citizen hotline and IDDE response, and maintain map of MS4.

2.3.2 Supporting Program Elements

Many City and County operations such as hazardous waste pickup activities, MS4 maintenance, street sweeping and roadwork, partially address this program element’s intent. Regional co-permittees have some form of prohibition in their code making it illegal to pollute the storm drain system. The Public Education and Outreach Program and Municipal Operations/Good Housekeeping Program elements also inform public employees, businesses, and the public of hazards including human and environmental health risks associated with illegal discharges and improper disposal of waste.

2.3.3 Performance Measures

PERFORMANCE MEASURE

S5.B.3 Maintain map of MS4

ILA=No

GOAL

A map of the MS4 is required to effectively identify extent of the storm drain system, identify where pollutants may enter the system and prevent illicit discharges. Ecology requires permittees to maintain a map of their stormwater system and update the map as changes occur.

EXISTING ACTIVITIES

The MS4 has been mapped in the County and cities in accordance with the current permit.

The Construction Activities and Post-Construction SMP Elements both require knowledge of the MS4 location to determine if proposed activity will discharge to the MS4 and is therefore regulated. A general permit requirement is to conduct spot checks of the MS4 following storms with a return frequency greater than the 10 year event. A knowledge of the system location is critical to this task.

MEASURABLE ACTIVITIES

Document changes made to GIS layers that were used to develop the system maps.

ASSESSMENT

1. List of changes made to map layers. GIS metadata is an ideal vehicle to maintain a log or list of changes.

ACCOMPLISHMENTS

- GIS mapping is continuously updating as new MS4 locations are installed.
- MS4s are also being updated directly via ArcGIS Collector.

APPROPRIATENESS

This Performance Measure is a permit requirement and is included in our SWMP. Mapping, followed by smoke testing to confirm connections, has resulted in removal of illicit and non-stormwater connections from the MS4. Mapping has also identified areas where outfalls can be eliminated, reducing the impact of flow and pollutants to receiving waters. Improvements to water quality should result from removal of illicit connections.

PERFORMANCE MEASURE

S5.B.3 Continue Enforcement of Illicit Discharge Ordinances

ILA=No

GOAL

Enforce ordinances to prohibit illicit discharges to the storm drain system.

EXISTING ACTIVITIES

Yakima County Health District (YCHD) enforces County ordinances for solid waste disposal, sewage disposal, and does outreach, inspections, and enforcement particularly as relates to septic tanks and septic tank pumps. YCHD investigates improper sewage disposal practices as reported by the public. These activities reduce the likelihood of stormwater contamination from improperly maintained or sited septic systems.

Garbage collection is voluntary in the unincorporated County, although there are ordinances against unauthorized dumping and unlawful accumulation. Garbage service is required in Yakima, Sunnyside and Union Gap.

All jurisdictions have ordinances prohibiting illicit connections and discharge to their MS4.

MEASURABLE ACTIVITIES

Yakima County and each jurisdiction will maintain a log of illicit discharge and connection calls, observations and complaints; maintain a record of their notification and follow-up to resolve the discharge or connection.

ASSESSMENT

Number and types of cases will be reviewed and used for input into the Public Outreach program as appropriate. Construction track-out has been identified as a consistent IDDE issue and has been included for a targeted outreach campaign in 2019-2020.

ACCOMPLISHMENTS

City of Selah reported 2 cases; City of Sunnyside reported 0 cases; City of Union Gap reported 2 cases; Yakima County responded to 9 construction related trackout cases and one illicit discharge in a stream complaint in 2018. Notice of Violation letters were issued on all 9 of the County's trackout cases, along with the required follow up for cleanup and public education. The illicit discharge in a stream was investigated and turned over to the YCHD for follow up since the source appeared to be a leak from a failed residential septic system.

APPROPRIATENESS

This Performance Measure is a permit requirement and is included in the SWMP. Water quality should improve over time as code enforcement personnel contact potential violators, public education messages highlight the new requirement and illicit connections are removed as a result of the ordinance.

PERFORMANCE MEASURE

S5.B.3 Continue IDDE Response Activities

ILA=No

GOAL

Continue procedures for consistent regional investigations to detect and address non-stormwater discharges to the regulated MS4, including spills, illicit connections, and illegal dumping.

EXISTING ACTIVITIES

The regional co-permittees have programs to address spills and illegal dumping of hazardous materials, including those that may reach the MS4. In the event of a spill, local emergency response agencies within the County are supplemented by a Regional Response Team and Ecology. Illegal dumping of hazardous materials is regulated by State Dangerous Waste requirements (WAC 173-303-145) and the Uniform Fire Code.

MEASURABLE ACTIVITIES

1. Each jurisdiction will continue to implement procedures for the following activities required by the permit:
 - Locating priority areas;
 - By 12/31/2018, the County field assessed 40% of the MS4 and will continue to assess 12% each year, on average, thereafter to detect and identify illicit discharges and connections
 - Characterizing discharges found by or reported to the Permittees;
 - Tracing the source of illicit discharges;
 - Ending the discharge.

The collection of procedures and their implementation shall constitute the illicit discharge detection and elimination “program” required by §S5.3.c of the permit.

2. Yakima County will report all illicit discharge activity in their annual reports.
3. Due to changes to the Department of Ecology EAGL reporting system, all RSWG partners will be reporting their illicit discharge activity separately within their own report.

ASSESSMENT

1. Document activities to identify and eliminate non-stormwater discharges.
2. Record citizen complaints and responses regarding illicit discharges to the storm drain system.
3. Record illicit discharges identified, investigated, including date and location of incident, type and quantity of material dumped or discharged, and municipal response.
4. Document enforcement actions taken to eliminate illicit discharges.

ACCOMPLISHMENTS

- Dry weather inspections were undertaken during maintenance activities.
- No inspections resulted in source tracing.
- No formal enforcement actions were taken by the co-permittees.

APPROPRIATENESS

Identification and removal of illicit discharges and connections will improve water quality discharged from the regional MS4s to area water bodies.

PERFORMANCE MEASURE

S5.B.3 Maintain Illicit Discharge Hotline

ILA=Yes

GOAL

Advertise and maintain a regional hotline for receipt of calls reporting illicit discharges. A hotline or telephone number for receiving public observations or complaints related to illicit discharge is required by the Permit.

EXISTING ACTIVITIES

Related activities include those systems in place to take emergency calls related to hazardous materials or illegal dumping.

MEASURABLE ACTIVITIES

1. The RSL will use a call log database to track illicit discharge reports and follow-up actions.
2. Co-permittees will forward calls to the hotline when appropriate, or notify County stormwater staff when illicit discharge calls are received by their jurisdictions.

ASSESSMENT

1. Maintain a database of calls received and follow-up actions taken.

ACCOMPLISHMENTS

- Hotline was established in 2007. The number is 509-574-2300.
- One call was received in 2018 and logged into the database.
- Yakima County administration call taking staff were trained on how to use the call log.

APPROPRIATENESS

This Performance Measure is a permit requirement and is included in the SWMP. It is anticipated that hotline use will increase as the public becomes more aware of stormwater problems through the public education program.

PERFORMANCE MEASURE

S5.B.3 IDDE and Municipal staff training

ILA=Yes

GOAL

Train staff that 1) receive calls about illicit discharges, 2) may encounter illicit discharges in the course of their work, and 3) will investigate illicit discharges. Training will be tailored to each group of employees and focus on specific procedures developed under other Performance Measures in this Program Element.

EXISTING ACTIVITIES

Most employee groups already conduct some form of regular training on procedures, safety, or trade specific practices. Illicit discharge training is also available at any time upon request of the department. Each training class is one hour in length. Any field employee associated with the RSWG is supposed to undergo training. The class is also open to public members to register. Each class has seating for 20 persons.

MEASURABLE ACTIVITIES

1. Yakima County presently offers training classes on an as requested basis; which is available for all RSWG members, their employees, and the public for participation.
2. RSWG members will identify appropriate personnel within their municipalities and provide opportunities for staff to be trained.

ASSESSMENT

1. Document training events. Include number of employees, class rosters, locations.
2. Maintain training presentations for each group of employees.

ACCOMPLISHMENTS

- Individual refresher trainings are available upon request for ILA partners and personnel within their municipality.

APPROPRIATENESS

It is anticipated that as employee awareness goes up, the number of reported discharges to the MS4 will also increase, and the number of municipal spills will go down.

Construction Activities Program Element

Stormwater draining from construction sites can be a significant source of sediment and attached pollutants. Failure to implement adequate erosion and sediment performance measures can result in higher contributions of sediment to waters than previously contributed from undisturbed land. Excessive sediment loading can result in impacts to water quality. In addition, erosion and sediment transport are vehicles for other pollutants associated with construction activities (such as solvents, petroleum products, trash, pesticides, fertilizers, concrete and paint). Track-out from construction sites continues to be a common source of illicit discharge complaints.

2.3.4 Permit Requirements for Construction Activities

The Eastern Washington Phase II NPDES Stormwater Permit requires the regional municipalities to continue implementing and enforcing program to reduce pollutants from construction activities, including ordinance, providing information to construction operators on training; site plan review and permitting, inspections, and training.

2.3.5 Supporting Program Elements

Local citizens will be more aware of the importance of protecting stormwater quality through public outreach activities. The public participation and IDDE program elements provide mechanisms for the public to notify co-permittee inspectors of potential water quality issues.

2.3.6 Performance Measures

PERFORMANCE MEASURE

S5.B.4 Enforce Construction Site Stormwater Ordinance

ILA=No

GOAL

Enforce an ordinance to require implementation and maintenance of BMPs for erosion and sediment controls at defined construction sites.

EXISTING ACTIVITIES

Construction Stormwater Permits are required by State regulation for construction sites impacting one acre or more.

Each municipality within the ILA adopted their own ordinance or resolution; which is listed below:

<u>Jurisdiction</u>	<u>Date Adopted</u>	<u>Ordinance/Resolution Number</u>
Yakima County	February 16, 2010	1-2010
City of Selah	August 11, 2016	1768
City of Sunnyside	March 8, 2010	2010-5
City of Union Gap	February 8, 2010	2660

MEASURABLE ACTIVITIES

1. Each jurisdiction will enforce its own ordinance.

ASSESSMENT

1. The number of ordinance enforcement actions will be reported in the annual report.

ACCOMPLISHMENTS

- Two enforcement activity were required during the 2018 calendar year in Yakima County. One NOV resulted in the stop work order on the construction site and the discovery that construction related activities were taking place without the proper permits. The second NOV resulted in an immediate cleanup effort of the trackout and a review and revamp of the site's construction exit BMP.

APPROPRIATENESS

This Performance Measure is a permit requirement and is included in the SWMP. Water quality should improve over time as code enforcement personnel contact violators, and the public education message regarding illicit discharges because better known.

PERFORMANCE MEASURE

S5.B.4.b. Continue Construction Site Plan Review

ILA=No

GOAL

Implement procedures for review and approval of stormwater best management practices used during construction activities.

EXISTING ACTIVITIES

Construction and development projects are currently required to obtain coverage under the Ecology General Permit for Construction Sites, using BMPs and standards found in the *Yakima County Regional Stormwater Manual*, 2010 and in the *Stormwater Management Manual for Eastern Washington*, 2004.

MEASURABLE ACTIVITIES

1. The co-permittees will review construction project plans that require erosion and sediment control BMPs identified in the ordinance adopted in §S5.B.4.a of the permit.

ASSESSMENT

1. Record the number of erosion and sediment control plans received, reviewed, and approved/disapproved by staff.

ACCOMPLISHMENTS

- Number of construction site plans reviewed and approved in 2017:

	<u>Plans Reviewed</u>	<u>Plans Approved</u>
Yakima County	12	10
City of Selah	40	40
City of Union Gap	3	3
<u>City of Sunnyside</u>	<u>*No Data Provided by Deadline of March 30, 2019</u>	
Total:	55	53

APPROPRIATENESS

This Performance Measure is a permit requirement and is included in the SWMP. The procedure and training should help reviewers assure projects are compliant with the ordinance and minimize construction stormwater runoff and improving water quality.

PERFORMANCE MEASURE

S5.B.4.c. Continue Construction Site Inspection

ILA=No

GOAL

Inspect construction sites to ensure that BMPs are installed and functioning correctly to prevent discharge to the MS4.

EXISTING ACTIVITIES

The regional municipalities have established construction inspection programs that ensure building code compliance. Inspectors visit each site during active phases of construction to record the activities conducted at the site and to ensure construction is being completed according to plans.

Public complaints for construction activities are routed to local building departments; some stormwater construction complaints are routed to stormwater staff. All jurisdictions require applicants to obtain an Ecology Construction Stormwater Permit when projects will meet certain thresholds. Erosion and sediment control permit issues with these permits are referred to the Washington Department of Ecology. Construction sites, regardless of size or Ecology permit status, must retain construction sediment on site in all jurisdictions under the illicit discharge ordinances.

MEASURABLE ACTIVITIES

1. The co-permittees will keep records of inspections and enforcement actions by staff.
2. The co-permittees will provide training to construction site inspection staff including:
 - Erosion and sediment controls and other stormwater quality control requirements for construction activities.
 - Procedures for enforcing code compliance, such as issuance of citations or notices of noncompliance.
 - Jurisdictions may opt to send staff to CESCL training and have staff maintain their certification.

ASSESSMENT

1. Document training events. Include number of employees, class rosters, locations.
2. Record the number of inspections and enforcement actions performed by staff.

ACCOMPLISHMENTS

- Number of construction site inspections and enforcement actions in 2017:

	<u>Sites Inspected</u>	<u>Enforcement Actions</u>
Yakima County	4	2
City of Selah	40	0
City of Union Gap	3	0
<u>City of Sunnyside</u>	<u>*No Data Provided by Deadline of March 30, 2019</u>	
Total:	47	2

APPROPRIATENESS

This Performance Measure is a permit requirement and is included in the SWMP. The procedure and training should help inspectors assure projects are compliant with the ordinance during inspections. The inspections should help resolve any deficiencies in BMP selection or installation this minimizing construction stormwater runoff and improving water quality.

PERFORMANCE MEASURE

<i>S5.B.4.d Provide Construction Training Opportunity Information</i>

<i>ILA=Yes</i>

GOAL

Gather and provide information on training opportunities in the Pacific Northwest and nationally that are applicable to the proper selection, installation, and maintenance of construction site sediment control BMPs.

EXISTING ACTIVITIES

The RSL provides periodic training opportunity information to the RSWG members and public on the Regional Stormwater Management website.

MEASURABLE ACTIVITIES

1. Yakima County will provide a quarterly list of erosion and sediment control BMP training opportunities on the RSMP website. Sources will include the internet, social media, and newsletters.
2. Co-permittees will provide information they receive on training opportunities through professional contacts or other sources.

ASSESSMENT

1. Maintain a record of training opportunities identified and made available.

ACCOMPLISHMENTS

- Training opportunities were provided on the Regional Stormwater web site as they were available.
- 13 Yakima County employees completed the Certified Erosion and Sedimentation Control Lead (CESCL) during 2018.

APPROPRIATENESS

This Performance Measure is a permit requirement and is included in the SWMP. Training opportunities were regularly visited on the Regional Stormwater web site.

2.4 Post-Construction SWMP Element

Impacts to water quality caused by development can be minimized through implementing post-construction stormwater quality performance measures. The performance measures and tasks outlined in this section require new development and major redevelopment projects to incorporate post construction stormwater BMPs and to ensure that the measures are operated and maintained once construction is complete.

2.4.1 Permit Requirements for Post-Construction Stormwater Management

The Eastern Washington Phase II NPDES Stormwater Permit requires the permittees to address post-construction stormwater runoff to the MS4 from new development and redevelopment projects within the permit area. Continue to implement ordinance addressing post-construction runoff controls; site plan review and permitting, requiring long-term maintenance; inspections; staff training; and enforcement.

2.4.2 Supporting Program Elements

Public education and outreach programs promote awareness of the importance of stormwater quality controls. Public participation in the development and implementation of the RSWMP will be critical to the plan's success. The Construction Program works in parallel with this program element as sites are inspected during construction and post-construction.

2.4.3 Performance Measures

PERFORMANCE MEASURE

S5.B.5 Enforce Post-Construction Stormwater Ordinances and Conduct Stormwater Plan Review ILA=No

GOAL

Enforce ordinances to require post-construction stormwater runoff controls for discharges to the MS4 from new development or re-development projects discharging to public MS4s.

EXISTING ACTIVITIES

Regional municipalities require new developments to retain stormwater on site, up to a 10- or 25-year design storm, using methods found in the Yakima Regional Stormwater Manual. To obtain short or long subdivision approval, proposed development projects in Yakima County require a site drainage plan demonstrating how stormwater will be retained and infiltrated on site (County Ordinance 12.10.250). For building projects over 4,000 square feet in Sunnyside, a professional architect or engineer must prepare a stormwater disposal system to obtain a building permit.

Ordinances were adopted in February 2010 as follows:

<u>Jurisdiction</u>	<u>Date Adopted</u>	<u>Ordinance/Resolution Number</u>
Yakima County	February 16, 2010	1-2010
City of Selah	August 11, 2016	1768
City of Sunnyside	February 8, 2010	2010-3
City of Union Gap	February 8, 2010	2660

MEASURABLE ACTIVITIES

1. The co-permittees will review construction project plans that require post-construction stormwater BMPs identified in the ordinance adopted in §S5.B.5.a. of the permit.
2. The co-permittees will conduct annual training sessions for post-construction plan review staff as needed, depending on staff turnover.

ASSESSMENT

1. Record the number of post-construction stormwater control plans received, reviewed and approved/disapproved by staff.
2. Document training events. Include number of employees, class rosters, locations.

ACCOMPLISHMENTS

- Number of post-construction site plans reviewed and approved in 2018.

	<u>Plans Reviewed</u>	<u>Plans Approved</u>
Yakima County	5	5
City of Selah	2	2
City of Union Gap	3	3
<u>City of Sunnyside</u>	<u>*No Data Provided by Deadline of March 30, 2018</u>	
Total:	10	10

- None of the jurisdictions that reported had any qualifying private post-construction BMP's that required inspection. The first known required inspection on a qualifying location for Yakima County isn't necessary until August, 2021.

APPROPRIATENESS

This Performance Measure is a permit requirement and is included in the SWMP. Water quality should improve over time as code enforcement personnel contact potential violators, public education messages highlight the new requirement and that proper BMP facilities are selected and designed correctly as a result of the ordinance.

PERFORMANCE MEASURE

S5.B.5. Continue Post-Construction Site Inspections

ILA=No

GOAL

Inspect sites discharging to the MS4 to ensure appropriate post-construction BMPs are installed and functioning correctly.

EXISTING ACTIVITIES

The co-permittees have established construction inspection programs. Inspectors visit each construction site during active phases of public improvements and private development to record the activities conducted at the site and to ensure construction is completed according to approved plans. No similar program exists for follow-up once construction is completed.

Public complaints for flooding and water quality are routed to the Yakima County Flood Control Zone District (FCZD), city public works, or wastewater departments. Response generally consists of a site visit to view the problem and check for physical obstruction, blockage or source control needs to resolve the complaint.

MEASURABLE ACTIVITIES

1. The co-permittees will inspect post-construction BMP sites that discharge to the MS4 to ensure that BMPs are installed in accordance with approved designs.
2. The co-permittees will inspect newly constructed and existing BMPs that discharge to the MS4 to ensure they are performing as designed.
3. The co-permittees will provide training to post-construction site inspectors including BMP types and functions.

ASSESSMENT

1. Record the number of post-construction stormwater control site inspections performed by staff.

ACCOMPLISHMENTS

- Number of post-construction site inspections in 2018:

	<u>Sites Inspected</u>
Yakima County	4
City of Selah	0
City of Union Gap	0
<u>City of Sunnyside</u>	<u>*No Data Provided by Deadline of March 30, 2018</u>
Total:	0

Private post construction BMPs are required to retain the 10-year storm event and do not discharge to the public MS4. Sites are inspected during rain events to ensure compliance. Public post construction BMPs are inspected during construction to ensure that they are constructed in accordance with design before the jurisdiction takes ownership of the facility.

APPROPRIATENESS

This Performance Measure is a permit requirement and is included in the SWMP. The procedure and training should help inspectors assure projects are compliant with the ordinance during inspections. The inspections should help resolve any deficiencies in BMP installation improving water quality by providing for adequate treatment and flow control.

PERFORMANCE MEASURE

<i>S5.B.4 Provide Post-Construction Training Information</i>

<i>ILA=Yes</i>

GOAL

Gather and provide information on training opportunities in the Pacific Northwest and nationally applicable to the proper selection, installation, and maintenance of post-construction stormwater control BMPs.

EXISTING ACTIVITIES

Yakima County provides periodic reports containing training opportunities to the co-permittees. Training information is available on the Regional Stormwater Management website. Training opportunities are also widely available on Ecology's list-serves, via corporate mailings and on online.

MEASURABLE ACTIVITIES

1. Yakima County provides a list of post-construction BMP training opportunities on the Ecology website. Sources include the World Wide Web (internet), newsletters, and social media.
2. Co-permittees provide information they receive on training opportunities through professional contacts or other sources.

ASSESSMENT

1. A record of training opportunities are identified and made available.

ACCOMPLISHMENTS

- Training opportunities were made available on the stormwater web site as they became available.

APPROPRIATENESS

This Performance Measure is a permit requirement and is included in the SWMP. Training opportunities were regularly visited pages on the Regional Stormwater web site.

2.5 Pollution Prevention & Good Housekeeping for Municipal Operations Program Element

Stormwater discharges from municipal operations conducted by public agencies with permitted MS4's are regulated under the Eastern Washington Phase II NPDES Stormwater Permit.

2.5.1 Permit Requirements for Pollution Prevention and Good Housekeeping

Regulated communities must continue implementation of MS4 O&M plan; inspect stormwater treatment and flow control facilities every two years; conduct spot checks after storm events; conduct O&M and SWPPP requirements for municipal lands and facilities; and train staff.

2.5.2 Supporting Program Elements

Additional performance measures that partially address this program element include detecting and eliminating illicit discharges to the storm drain systems described above in Section [2.3](#).

Some key municipal facilities are already required to develop SWPPP plans for compliance with the Washington Department of Ecology Industrial Stormwater General Permit.

2.5.3 Performance Measures

PERFORMANCE MEASURE

S5.B.6 Follow O&M Plans at Municipal Facilities

ILA=No

GOAL

Perform activities identified in existing Operation and Maintenance Plans (O&M Plans) for designated co-permittee facilities.

EXISTING ACTIVITIES

The regional permittees operate several properties to facilitate their operations: County Jails, County and City corporation yards, wastewater treatment plants, a solid waste transfer station, and a landfill. Many of these facilities are hazardous waste generators and must already have pollution prevention plans to comply with Ecology hazardous waste regulations. Stormwater Pollution Prevention Plans (SWPPP) are required for many of these same sites under the Ecology Industrial Stormwater Permit.

MEASURABLE ACTIVITIES

1. The co-permittees will perform activities identified in O&M plans for municipal facilities.

ASSESSMENT

1. Record O&M Plan implementation and monitoring of activities or operations that potentially impact stormwater quality.

ACCOMPLISHMENTS

- O&M plans were followed in accordance with O&M manuals developed for regional municipal facilities.
- Staff completed a required update of the Good Housekeeping and O&M plans during 2017. .

APPROPRIATENESS

This Performance Measure is a permit requirement and is included in the SWMP. It is anticipated that implementation of the practices identified in the O&M plans will improve water quality discharged from the MS4.

PERFORMANCE MEASURE

S5.B.6 Spot Check MS4s Following >10 Year Events

ILA=No

GOAL

Conduct infrastructure spot checks following storm runoff events following larger storms that may damage the MS4.

EXISTING ACTIVITIES

The regional permittees have ongoing responses to major runoff and flood events. The Yakima County FCZD has a flood response plan. A GIS data layer of runoff has been developed, based on precipitation and impervious surface.

MEASURABLE ACTIVITIES

1. Yakima County will identify >10 year event conditions.
2. Co-permittees and Yakima County will spot check the MS4 following events meeting the >10 year event.
3. Co-permittees and Yakima County will perform needed repair or maintenance as soon as practicable pursuant to the findings of a regular inspection or spot check.
4. Co-permittees and Yakima County will collect inspection form data and compile it for the annual permit report.

ASSESSMENT

1. Retain inspection forms.
2. Report results of inspections and repairs made following >10 year events or regular inspections

ACCOMPLISHMENTS

- No event greater than 10-year, 24-hour event was recorded in 2018.

APPROPRIATENESS

This Performance Measure is a permit requirement and is included in the SWMP. Spot inspections are an effective method to assess any damage to stormwater flow control and treatment facilities after large storm events (10 year 24 hour recurrence interval).

PERFORMANCE MEASURE

S5.B.6 Conduct Employee Education and Training

ILA=Yes

GOAL

Increase regional municipal employee awareness of stormwater pollutants and BMPs for reducing pollutants from municipal operations. Educate employees in facilities with stormwater O&M plans about plan components and requirements.

EXISTING ACTIVITIES

Training is required by the permit for staff in the illicit discharge and detection program at Section 2.3. Co-permittees have departments that currently train staff on a variety of topics including hazardous materials and safety, which overlaps with pollution prevention and stormwater. Spill prevention plans are already required for hazardous material storage and handling.

Yakima County Water Resources developed and implemented an ongoing training program in 2015. County staff are able to receive training on an as needed or requested basis from the Water Resources Division or their Department Director. This training is also available for the public and the RSWG members at no added costs.

MEASURABLE ACTIVITIES

1. Co-permittees will identify groups of employees and departments that require training.
2. The RSL will develop and provide training programs for groups of employees identified above.

ASSESSMENT

1. List regional municipal staff groups identified to receive training.
2. Keep a record of training events provided and the training materials presented. Record the date, location and employees in attendance.

ACCOMPLISHMENTS

- Refresher training was made available to all RSWG members through the publication of training materials on the RSWG website.

APPROPRIATENESS

This Performance Measure is a permit requirement and is included in the SWMP. It is anticipated that as employees learn about and implement stormwater O&M plans, better BMP maintenance and practices will result in improved water quality discharged from the MS4.

2.6 Monitoring and Program Evaluation Element

The Eastern Washington Phase II Municipal Stormwater Permit does not contain sampling and program evaluation requirements.

2.6.1 Permit Requirements for Monitoring and Program Evaluation

Ecology does not require permittees to collect water samples during the term of the current permit unless they are characterizing an illicit discharge or complying with a TMDL. Annual reports must include a description of any sampling conducted. The annual report must also include an assessment of the appropriateness of each component of the SWMP and, if changes are anticipated, why those changes are being implemented. Municipalities must prepare for sampling in the next permit cycle by developing a monitoring plan that identifies two monitoring questions, identifies three outfalls, and identifies at least two BMPs for effectiveness monitoring.

2.6.2 Supporting Program Elements

None to date.

2.6.3 Performance Measures

PERFORMANCE MEASURE

S7. TMDL Technical Participation If Appropriate

ILA=Yes

GOAL

Increase permittee participation in the TMDL process to reduce stormwater contribution of pollutants in a specific reach of water potentially impacted by MS4 discharges.

EXISTING ACTIVITIES

City of Selah discharges to a waterbody with a TMDL. The co-permittees participate in TMDLs under development as members of technical advisory groups, including the Yakima Area Creeks projects.

MEASURABLE ACTIVITIES

1. Co-permittees will identify TMDL projects that may involve their MS4 discharges.
2. Co-permittees will comply with TMDL requirements.
3. Co-permittees will participate as Technical Advisory Group members during the TMDL process.

ASSESSMENT

1. List of TMDL projects in proximity to regional co-permittee MS4 boundaries.
2. Maintain a record of TAG attendance.

ACCOMPLISHMENTS

- No activities were required during the previous calendar year.
- Status of TMDLs potentially affecting RSWG partners, as of March 19, 2013 on Ecology's [web site](#).

Waterbody	Pollutant(s)	Status
Mid-Yakima River Basin	Fecal coliform	Under Development
Yakima River	Toxics	Under Development

APPROPRIATENESS

This Performance Measure is a permit requirement and is included in the SWMP. It has not been fully implemented, therefore appropriateness cannot be evaluated.

PERFORMANCE MEASURE

S8.A Water Sampling

ILA=No

GOAL

Collect and report water samples in response to illicit discharge investigations and TMDL requirements.

EXISTING ACTIVITIES

No sampling in related programs occurred in 2018.

MEASURABLE ACTIVITIES

1. Co-permittees will sample in accordance with the illicit discharge investigation procedure (TBD).
2. Co-permittees will report sampling activity annually to Yakima County for inclusion in the annual report.
3. Yakima County will compile sample activity reports from co-permittees and report with the annual permit report.

ASSESSMENT

1. Report sampling information in the annual report.

ACCOMPLISHMENTS

- No sampling occurred. Sampling is a tool used if other IDDE measures do not identify a source(s).

APPROPRIATENESS

This Performance Measure is a permit requirement and is included in the SWMP. It has not been fully implemented, therefore appropriateness cannot be evaluated.

PERFORMANCE MEASURE

<i>S8.B Evaluate Program Performance Measures</i>

<i>ILA=Yes</i>

GOAL

Assess the appropriateness of performance measures for each program element.

EXISTING ACTIVITIES

None to date.

MEASURABLE ACTIVITIES

1. Yakima County will perform assessments of the six stormwater program element performance measures identified by permit sections S5.B.1 through S5.B.6.
2. Co-permittees will provide information and feedback on the appropriateness of each performance measure.
3. Yakima County will report the assessments in each annual report.

ASSESSMENT

1. Document the assessment process.
2. Retain annual reports.

ACCOMPLISHMENTS

- This RSWMP includes an assessment of each Performance Measure for appropriateness.

APPROPRIATENESS

This Performance Measure is a permit requirement and is included in the SWMP.

PERFORMANCE MEASURE

S8.C. Monitoring Preparation

ILA=Yes

GOAL

Prepare to participate in the implementation of a future comprehensive long-term monitoring program described in the permit.

EXISTING ACTIVITIES

Co-permittees will collaborate with other as members of the Eastern Washington Stormwater Group (EWSG) to review effectiveness study ideas, define sub-regions/groups and potential partnerships, compile a list of 12-15 study ideas for EWSG and identify lead entity for each.

MEASURABLE ACTIVITIES

1. Yakima County will participate in a study to help identify and solve BMP Inspection and Maintenance Responsibilities. The goal of this project will be to gather information from Eastern Washington and other similar semi-arid jurisdictions to discover and document the successful ways that these jurisdictions are employing to ensure the proper ongoing maintenance of structural BMP's on private property.

ASSESSMENT

1. Yakima County is proceeding with its BMP Effectiveness Study as required by Ecology. Once an approved QAPP has been received, the County and its Technical Advisory Group (TAG) will develop a survey that will be administered to other Phase II permittees located in arid and semi-arid regions to determine their levels of effort in accomplishing their programs and identify success and failures. .

ACCOMPLISHMENTS

- A QAPP for this study was submitted to Ecology in 2018 and comments were sent back to the County. These comments are being addressed and a revised QAPP will be resubmitted for approval in 2019.

APPROPRIATENESS

This Performance Measure is a permit requirement and is included in the SWMP. Development of monitoring studies is generally considered good practice to direct future monitoring efforts to ensure monitoring is effective and cost effective.

GLOSSARY

Best Management Practices (BMPs) – Best management practices are the schedules of activities, prohibitions of practices, maintenance procedures, and structural and/or managerial practices approved by Ecology that, when used singly or in combination, prevent or reduce the release of pollutants and other adverse impacts to receiving waters.

Maximum Extent Practicable (MEP) – MEP refers to paragraph 402(p)(3)(B)(iii) of the Federal Clean Water Act, which reads as follows: Permits for discharges from municipal storm sewers shall require controls to reduce the discharge of pollutants to the maximum extent practicable, including management practices, control techniques, and system, design, and engineering methods, and other such provisions as the Administrator or the State determines appropriate for the control of such pollutants.

Measurable Goal – Definable tasks or accomplishments that are associated with a performance measure.

Municipal Separate Storm Sewer System (MS4) – A conveyance, or system of conveyances (including roads with drainage systems, municipal streets, catch basins, curbs, gutters, ditches, manmade channels, or storm drains): (i) owned or operated by a state, city, town, borough, county, parish, district, association, or other public body (created by or pursuant to State Law) having jurisdiction over disposal of wastes, stormwater, or other wastes, including special districts under State Law such as a sewer district, flood control district or drainage district, or similar entity, or an Indian tribe or an authorized Indian tribal organization, or a designated and approved management agency under section 208 of the CWA that discharges to waters of the United States; (ii) designed or used for collecting or conveying stormwater; (iii) which is not a combined sewer; and (iv) which is not part of a Publicly Owned Treatment Works (POTW) as defined at 40 CFR 122.2.

National Pollutant Discharge Elimination System (NPDES) - The national program for issuing, modifying, revoking, and reissuing, terminating, monitoring and enforcing permits, and imposing and enforcing pretreatment requirements, under Sections 307, 402, 318, and 405 of the Federal Clean Water Act, for the discharge of pollutants to surface waters of the state from point sources. These permits are referred to as NPDES permits and, in Washington State, are administered by the Washington State Department of Ecology.

New Development – Land disturbing activities, including Class IV general forest practices that are conversions from timber land to other uses; structural development, including construction or installation of a building or other structure; creation of impervious surfaces; and subdivision, short subdivision and binding site plans, as defined and applied in Chapter 58.17 RCW. Projects meeting the definition of redevelopment shall not be considered new development.

Outfall – Means point source as defined by 40 CFR 122.2 at the point where a municipal separate storm sewer discharges to waters of the State and does not include open conveyances connecting two municipal separate storm sewers, or pipes, tunnels, or other conveyances which connect segments of the same stream or other waters of the State and are used to convey waters of the State.

Performance Measure – An activity performed to implement one of the eight permit program elements.

Point Source – Any discernible, confined, and discrete conveyance, including but not limited to, any pipe, ditch, channel, tunnel, conduit, well, discrete fissure, container, rolling stock, concentrated animal feeding operation, landfill leachate collection system, vessel or other floating craft from which pollutants are or may be discharged. This term does not include return flows from irrigated agriculture or agricultural runoff.

Program Element – One of the eight program components included in Sections S5.B.1 through S5.B.6, S7, and S8 of the Eastern Washington Phase II Municipal Stormwater Permit.

Redevelopment - The replacement or improvement of impervious surfaces on a developed site.

Return Frequency or Recurrence Interval - A statistical term for the average expected time interval between events (e.g., flows, floods, droughts, or rainfall) that equal or exceed given conditions. Recurrence interval can be converted to probability by dividing the return frequency into one year. For example, a 100-year event has a one percent chance of occurring in any given year ($1/100 = 0.01$); a 5-year event has a 20 percent chance ($1/5 = 0.20$) of occurring in any given year.

Runoff - Water that travels across the land surface, or laterally through the ground near the land surface, and discharges to water bodies either directly or through a collection and conveyance system. Runoff includes stormwater and water from other sources (e.g. snowmelt) that travels across the land surface.

Stormwater Pollution Prevention Plan (SWPPP) – A documented plan to implement measures to identify, prevent, and control the contamination of point source discharges of stormwater.

Waters of the State – Those waters as defined as waters of the United States in 40 CFR 122.2 within the geographic boundaries of Washington State and waters of the state as defined in Chapter 90.48 RCW which includes: lakes, rivers, ponds, streams, inland waters, underground waters, salt waters and all other surface waters and water courses within the jurisdiction of the State of Washington.

Appendix A. 2018 - 2019 Stormwater Public Outreach

Stormwater Public Outreach Program 2018 - 2019																														
Project Number	Project Name	Activity Performed / Planned	Evaluation Measure (Public)	Evaluation Measure (Internal)	Lead	Jan 2018	Feb 2018	Mar 2018	April 2018	May 2018	June 2018	July 2018	Aug 2018	Sep 2018	Oct 2018	Nov 2018	Dec 2018	Jan 2019	Feb 2019	Mar 2019	April 2019	May 2019	June 2019	July 2019	Aug 2019	Sep 2019	Oct 2019	Nov 2019	Dec 2019	
Public Works Awareness																														
1a	Union Gap Newsletter	Union Gap to release quarterly newsletters providing public awareness regarding stormwater issues.	Storm Public Participation Survey	Activity Analysis Report	Union Gap																									
1b	City of Sammamish and South Valley Water Bill Matter Illustration	Sketch and Sample to release stormwater matter illustrations within their utility water bills.	Storm Public Participation Survey	Activity Analysis Report	Sammish/South Valley																									
1c	Central Washington State Fair	Participated in a stormwater awareness booth and gave personal materials to answer public questions and provide proactive information.	Storm Public Participation Survey	Activity Analysis Report	Volusia County																									
1d	Volusia County Website - Stormwater	Website and provide outreach training, activities, and information materials through our county website for public and businesses.	Storm Public Participation Survey	Activity Analysis Report	Volusia County																									
School Coordination																														
2a	Drain Runners	Drain Runners conducted to provide in school stormwater awareness education.	Semiannual reports from Contractor; Storm Public Participation Survey	Activity Participation and Analysis Report	Volusia County																									
Community Networking																														
3a	Wings of Nature Camp	Provides 8-hour stormwater awareness education course to approximately 25-40 students.	Feedback; Wings of Nature Community Course; 2018 Storm Public Participation Survey	Activity Participation and Analysis Report	Volusia County																									
3b	After Day After/DST	Provides a stormwater awareness booth and give away 200 tree seedlings.	Storm Public Participation Survey	Activity Participation and Analysis Report	Volusia County																									
Social Media																														
4a	Facebook	Provides stormwater awareness materials, news, and recent activity updates.	Storm Public Participation Survey	Monthly follow-up report	Volusia County																									
Public Relations Outreach																														
5a	Ongoing Stormwater Awareness and Best Discharge Claims	Ongoing 1-hour classes available for internal municipality employees and public.	Class Evaluation Surveys	Activity Participation and Analysis Report	Volusia County																									
5b	Public Presentations	Slide presentations available upon request for the public and businesses to use for training or information purposes.	Storm Public Participation Survey	Activity Analysis Report	Volusia County																									
5c	Information Brochures	Informational brochures available on website for the public and businesses to use for training or information purposes. Handout brochures are also available within the public service office.	Storm Public Participation Survey	Activity Analysis Report	Volusia County																									
5d	Monthly Stormwater Outreach Newsletter	Monthly outreach newsletter that details stormwater related topics, news, or recent outreach activities.	Storm Public Participation Survey	Activity Participation and Analysis Report	Volusia County																									
5e	Stormwater Meetings	Stormwater meeting conducted every second Thursday of each month. Open to the public for attendance and participation. Meeting agenda and minutes published to the public on website.	Storm Public Participation Survey	Activity Analysis Report	AI																									
5f	Phone Calls	Answer all calls related to stormwater issues within our jurisdiction.	Direct public feedback	Record database for all calls related to an best discharge report.	AI																									
Project listed for 2019 are a draft list and dependent on funding, availability, and agreements from third parties.																														
Implementation Months																														
Investigation Months																														



Projects listed for 2019 are a draft list and dependent on funding availability and agreements from third parties.